

COMMITTEE WORKSHOP
BEFORE THE
CALIFORNIA ENERGY RESOURCES CONSERVATION
AND DEVELOPMENT COMMISSION

In the Matter of:)
)
Informational Proceeding and)
Preparation of the 2005 Integrated) Docket No.
Energy Policy Report) 04-IEP-01
)
Re: Proposal to Assess Electricity))
Supply, Resource, and Bulk)
Transmission Planning and)
Related Data Needs)
_____)

CALIFORNIA ENERGY COMMISSION
HEARING ROOM A
1516 NINTH STREET
SACRAMENTO, CALIFORNIA

THURSDAY, NOVEMBER 18, 2004

9:13 A.M.

Reported by:
Peter Petty
Contract No. 150-04-002

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

COMMISSIONERS PRESENT

John Geesman, Presiding Member

James Boyd, Associate Member

ADVISORS PRESENT

Melissa Jones

Michael Smith

STAFF and CONTRACTORS PRESENT

Kevin Kennedy

Mike Jaske

Judy Grau

David Vidaver

Mark Hesters

ALSO PRESENT

Paul Clanon
California Public Utilities Commission

Jim Detmers
California Independent System Operator

Stephen St. Marie
California Public Utilities Commission

Alvin Pak
Sempra Energy Global Enterprises

Norman Plotkin
Alliance for Retail Energy Markets
Plotkin Government Relations

Scott Hauchois
California Office of Ratepayer Advocates

ALSO PRESENT

Stuart R. Hemphill
Southern California Edison Company

Kenneth E. Abreu
Calpine Corporation

Greg Blue
Dynegy (via teleconference)

Karen Lindh
Lindh & Associates
California Manufacturers and Technology
Association

John Galloway
Union of Concerned Scientists (via teleconference)

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P R O C E E D I N G S

9:09 a.m.

PRESIDING MEMBER GEESMAN: I'm John

Geesman, the Commission's Presiding Member of its
2005 Integrated Energy Policy Report Committee.

To my right is Commissioner Jim Boyd, the
Associate Member of the Committee. To his right
is his Advisor, Mike Smith. To my left, my
Advisor Melissa Jones.

This is really the launch of the core
activity in the electricity portion of the 2005
Energy Report cycle. Our focus today is to
determine the data that will be needed for us and
other stakeholders to perform their tasks in this
cycle.

Staff has circulated its recommendations
as to how we should proceed and put that in the
form of a white paper which I understand has
struck some of you as provocative. I hope that's
the case and that we have a full exchange of
viewpoints today.

I'd emphasize this is an iterative
process. I won't say we're making it up as we go
along because we've done this before, but it's
been a long number of years since we've performed

1 this task on a regular basis. The 2003 report was
2 assembled with only half of the time the
3 Legislature had envisioned being available in
4 subsequent years. The 2005 cycle is the first
5 time that we will have actually taken the full
6 amount of time with the full amount of resources
7 that the Legislature envisioned in SB-1389 would
8 be used to perform these evaluations.

9 So, I invite your comments. Look
10 forward to hearing them. Commissioner Boyd.

11 COMMISSIONER BOYD: I think you covered
12 the subject adequately. I would just echo the
13 reference to provocative. I don't think we need
14 to -- I don't think we ever mean to alienate
15 anybody but I think on this subject if we don't
16 stir the pot and put some provoking and
17 provocative issues out on the table we don't
18 intend to make any progress. And I think a lot of
19 people out there are anxious to see progress.

20 So, I do agree with you. I hope we have
21 a very fruitful and complete discussion of all the
22 issues today so we can move the ball down the
23 field a little bit further. So, let's get with
24 it. Thank you.

25 PRESIDING MEMBER GEESMAN: Kevin, the

1 ball is yours.

2 MR. KENNEDY: Thank you, Commissioners.
3 Let's see if I can get the lighting right on this.
4 My name is Kevin Kennedy, and I am the program
5 manager for the Energy Commission Staff for the
6 2005 Integrated Energy Policy Report.

7 I want to just do a little bit to set
8 the stage today; give an overview of where we're
9 going in the workshop; the main points that we're
10 going to try to cover. I'll be talking a little
11 bit about the broad purpose of the Energy Report
12 and state energy policy.

13 Mike Jaske will be giving a brief
14 chronology of some of the planning coordination
15 steps that have already taken place over the last
16 few years, and providing an overview of staff's
17 proposal for integrating what we're doing with
18 what's going on elsewhere in the state.

19 We'll also have a brief overview of
20 staff's proposal for implementing the newly
21 required strategic transmission plan that the
22 Energy Commission will be completing as part of
23 this cycle.

24 As part of the comments and discussion
25 we will also have comments from most likely Paul

1 Clanon, I believe, from the PUC; and also from Jim
2 Detmers of the California ISO. And then we'll
3 open up that part of the discussion for general
4 comment and discussion from anyone who is
5 interested.

6 My expectation is that that will pretty
7 much take most of the morning. And probably will
8 leave us at something like a pretty good break for
9 lunch. But we'll play the timing by ear depending
10 on how extensive the discussion and comment is as
11 we move forward. We may end up taking an earlier
12 or later lunch break in order to accommodate that.

13 The second portion of the workshop will
14 be intended to provide a clearer picture of some
15 of the specific data needs that Energy Commission
16 Staff believe we need to be receiving into this
17 proceeding to handle the sorts of analysis and
18 integrated work that we are talking about in the
19 morning, both in terms of the electricity supply
20 side and the transmission data needs. And then
21 again there'll be opportunity for comment and
22 discussion on those matters.

23 So that's the general schedule for the
24 day. I'd also like to point out, welcome everyone
25 who is here, and also welcome folks who are

1 listening in on the webcast.

2 We are also getting up a call-in number
3 so that anyone who is not able to participate in
4 person, if you have comments and questions you'll
5 be able to call in. I will give that number out
6 at the end of my presentation.

7 We had a bit of a mix-up on the timing
8 of the start of that. So the call-in number is
9 actually not available yet, so I don't want to
10 give it out quite yet. But at the end of my
11 presentation we'll get that hooked up.

12 In terms of the purpose of the
13 Integrated Energy Policy Report there's two major
14 pieces that are major goals of the report. One is
15 for an integrated energy policy development for
16 the state.

17 As the legislation says, the Integrated
18 Energy Policy Report shall present policy
19 recommendations based on an in-depth and
20 integrated analysis of the most current and
21 pressing energy issues facing the state.

22 We see this as a mandate for the Energy
23 Commission to conduct a very open proceeding that
24 provides opportunity for all of the interested
25 parties in the state to participate, bring your

1 information and views to the table.

2 But also puts an expectation on us at
3 the Energy Commission to make sure that we're
4 looking very broadly at, you know, all of the
5 issues and not sort of limiting what we're doing
6 to certain parties or certain players, but trying
7 to make sure we understand the interconnections
8 across the different issues.

9 One of the other purposes of the report
10 is the development of a common information base.
11 The legislation speaks of insuring consistency in
12 the underlying information that forms the
13 foundation of energy policies and decisions
14 affecting the state. And calls on -- a particular
15 set of entities are called out in the legislation
16 to carry out their energy-related duties based on
17 that common information base.

18 And part of the way we view the common
19 information base that we're trying to develop
20 through this proceeding is that we believe that it
21 should be useful, if we do our job correctly, for
22 all of the players in the state, not just the
23 particular state agencies and the ISO that are
24 called out in the legislation. But we are very
25 interested in making sure that other parties can

1 make use of this so that there is a common
2 understanding of where the issues are and what the
3 concerns are. So we feel that that's a very
4 important part of the proceeding.

5 In order to carry out those functions we
6 are directed to conduct assessments and forecasts.
7 And much of what we're going to be talking about
8 today is going to be the types of assessments and
9 forecasts that we're expecting to conduct as part
10 of the electricity supply and transmission
11 planning portions of this.

12 And part of what I would say about that,
13 as well, is that there's an expectation in the
14 legislation, and we'll be talking about this in
15 terms of the data needs that we have. We're
16 expecting other parties to help us by providing
17 information and assessments on key issues that are
18 facing the state. So it's not going to be a
19 situation of the Energy Commission Staff going
20 back into a corner and sort of coming up with the
21 magic answers. But we're looking for information
22 and assessments from many parties.

23 I particularly want to emphasize, at the
24 danger of being redundant, the need for a
25 statewide coordination and evaluation as part of

1 this proceeding. The planning process needs to be
2 looking throughout the state, including
3 territories of the investor-owned utilities, the
4 municipal utilities.

5 We're looking at what's going on with
6 electricity service providers. And we also need
7 to be integrating considerations of load growth,
8 load management, generation planning and
9 transmission planning. We need to be bringing all
10 of these pieces together as we move forward in
11 this proceeding.

12 A key part of that is going to be the
13 coordination that the Energy Commission, the PUC
14 and the ISO are working on for making sure that
15 the important proceedings, the Energy Report
16 proceeding here, procurement at the PUC,
17 transmission planning are all integrated and work
18 together in a way so that we draw on the strengths
19 of all three organizations and that we're not, you
20 know, creating duplicate requirements where people
21 have to jump through multiple hoops, but rather as
22 we move forward we're looking for this to be
23 something that becomes a very smooth planning
24 cycle that allows everyone to have a clear
25 understanding of what sort of decisions are being

1 made where.

2 The Energy Report proceeding, we expect
3 and the PUC expects, will provide important input
4 to the next CPUC procurement proceeding. And
5 similarly, we expect very close coordination with
6 the Cal-ISO and the PUC moving forward on
7 transmission planning.

8 We're looking to make sure that what we
9 look at looks statewide and also looks regional.
10 Both in terms of understanding the smaller regions
11 within the state where there are key issues and
12 important considerations that need to be dealt
13 with, and also California's role in the larger
14 westwide electricity and natural gas system.

15 And as I've already said, development of
16 an integrated statewide policy definitely needs to
17 be looking at what's going on throughout the
18 state. Not just parties under particular
19 jurisdiction of the PUC. We're not necessarily
20 trying to dictate to the munis everything that
21 they need to do down the line, but we do need to
22 understand the role of the munis in the system and
23 we're hoping that we're able to provide
24 information and policy direction that will be
25 useful to the munis going forward.

1 In terms of next steps, this workshop is
2 intended to provide a clear discussion and sense
3 of the direction that the Energy Commission, the
4 PUC and the ISO see this coordinated planning
5 process going on electricity and transmission
6 planning.

7 We anticipate, in addition to the staff
8 paper that we published ahead of this workshop, a
9 second staff paper that would be much more
10 directly focused on the question of given what
11 we've talked about here, what are the specific
12 data needs that we have in terms of the filings we
13 would expect from other parties on both
14 electricity supply and on transmission. And we're
15 hoping to put that second white paper out during
16 the week of November 29th.

17 Then during the week of December 6th we
18 would be looking to put out specific forms and
19 instructions that would detail what information
20 and in what format we would be asking for
21 information from the different parties. That is
22 something that would be put out as an initial
23 staff proposal.

24 We have a workshop scheduled for
25 December 21st; it hasn't been noticed yet. But

1 the notice should be going out before too much
2 longer on that. But we're also trying to get up
3 on our website, and we may have up already, but
4 will have shortly in any case, a fairly
5 comprehensive list. We're expecting a large
6 number of workshops on the overall Energy Report
7 proceeding during the month of December and going
8 forward.

9 So we're going to try to keep a forward-
10 looking list of the anticipated workshops so that
11 folks know what's coming up ahead of seeing the
12 formal notices. But that workshop is scheduled at
13 this point for December 21st. And our expectation
14 would be that the forms and instructions, based on
15 the input we get at the workshop on the 21st and
16 on any written comments, we will revise them as
17 necessary and then would expect to have them
18 considered for adoption at the Commission's
19 business meeting on January 19th.

20 So those are the next steps from here.
21 And what I would like to do at this point actually
22 is take a moment to first get us tied into the
23 conference call so that folks who are listening in
24 on the webcast, if it's either easier for you to
25 listen in on a conference call, and certainly if

1 you're interested in participating and making
2 comments as we move forward, you'll be able to tie
3 in. So excuse me a minute while I do this, and
4 then I will give out the number for people to call
5 in on.

6 (Pause - MCI advertising blurb.)

7 MR. KENNEDY: Apparently the number I
8 had is not the correct number. I think I'm going
9 to turn the microphone at this point -- I
10 apologize for that. I will turn things over to
11 Mike Jaske for his presentation --

12 UNIDENTIFIED SPEAKER: If you would like
13 to make a call, --

14 (Laughter.)

15 UNIDENTIFIED SPEAKER: -- please hang up
16 and try your call again. Code --

17 COMMISSIONER BOYD: That's as bad as a
18 pop-up on your computer screen. Just nothing you
19 can do about it.

20 MR. KENNEDY: That's right. And, you
21 know, I didn't even get to the point of having to
22 warn the callers to, you know, keep the phone on
23 mute and, you know, avoid eating lunch while they
24 are listening, which is one of the things that
25 happened in one of our last workshops.

1 So I will try to figure out what's going
2 on with the conference call while Mike is giving
3 his presentation. And we'll go from there and
4 hopefully folks listening on the webcast will,
5 before too much longer, have a way for you to
6 connect to this meeting.

7 DR. JASKE: Good morning. My name is
8 Mike Jaske. I'm in the executive office in the
9 strategic issues integration group. And I'm going
10 to give the first half of this presentation which
11 will then be completed by Judy Grau.

12 Essentially a little chronology of how
13 we have gotten to this stage in our planning
14 coordination; an overview, as Kevin said, of the
15 actual integration proposal as we understand it at
16 this point. And then an overview of the strategic
17 transmission planning proposal.

18 The effort to achieve coordination among
19 the planning processes of the Energy Commission,
20 PUC and ISO really got started with the efforts to
21 draft and get SB-1389 published, or adopted. That
22 bill became effective 1/1/2003. And, Commissioner
23 Geesman, as you noted, we had an abbreviated
24 period of time in that process, so the analyses
25 conducted there were almost entirely initiated by

1 staff with then comments from various parties who
2 chose to participate.

3 In the spring of 2003 the action plan
4 put together by the Energy Commission, the PUC and
5 the CPA called for using the Energy Commission's
6 information and analyses as the foundation for
7 planning by each of the agencies. And that's the
8 construct in SB-1389, itself.

9 So later that year in the PUC's
10 procurement proceeding the Energy Commission put
11 forward a proposal that we called integrated
12 planning procurement and monitoring that was
13 accepted in a very broad overview fashion by the
14 PUC in decision 04-01-050, which did two things.

15 It required the IOUs to use the 2003
16 IEPR results as the basecase of what was then
17 going to be their forthcoming procurement planning
18 filings. It also said that going forward the next
19 cycle of procurement would follow the next IEPR,
20 so that there would be a smoother flow-through of
21 information from the IEPR to procurement.

22 Earlier this year when the 2004
23 procurement proceeding was organized, the Energy
24 Commission stepped out of its role of being a
25 party and became one of a collaborating agency. A

1 number of Energy Commission Staff are working
2 actively with the PUC ALJs and Energy Division
3 Staff in support of that proceeding, both in the
4 direct procurement plan portion, as well as in
5 resource adequacy.

6 We had our kickoff workshop in this
7 proceeding on August 18th. And at that point
8 stated quite directly that there should be a heavy
9 reliance on load-serving entities for load
10 forecast resource plans and other inputs necessary
11 for this proceeding.

12 September 16th President Peevey issued
13 his widely distributed ACR that memorializes how
14 the 2005 IEPR, 2006 PUC procurement proceeding,
15 and the ISO grid planning process would fit
16 together as we were able to articulate it at that
17 point in time.

18 And earlier this week Judge Brown's
19 proposed decision in the long-term procurement
20 plan specifically endorsed the PCACR. And should,
21 of course, the PUC adopt that language or
22 something similar to it, then that would state the
23 full intentions of the PUC, itself, to move in
24 this direction.

25 And so given that backdrop the staff in

1 this white paper has attempted to describe how it
2 is we think that broad agreement can actually be
3 operationalized. And our views are that reviewing
4 LSE resource planning and its adequacy relative to
5 some benchmark, and for the moment the 15 to 17
6 percent planning reserve margin adopted by the PUC
7 seems like the reasonable one, it is the construct
8 that we are proposing to use.

9 And LSE-specific analysis, I think, is
10 turning out to be more visibly important. It has
11 always been important, but not sufficiently well
12 recognized because of the reliability issues that
13 have surfaced principally in southern California,
14 but maybe there, but less apparent, in other
15 portions of the state.

16 The form of analysis that the Energy
17 Commission Staff and the Commission, as a whole,
18 did during the period between the Electricity
19 Reports and the resumption of that kind of
20 detailed assessment in the form of these energy
21 reports tended to focus on statewide analyses,
22 statewide tabulations of loads and resources. And
23 we were missing out on sort of the local or
24 regional dimensions that have proved to be
25 important.

1 And, of course, we all recognize that
2 for the municipal utilities there was really no
3 oversight of what they were doing during that
4 period. Some municipal utilities voluntarily
5 released resource planning type information; a
6 great majority do not.

7 The framework for resource adequacy the
8 PUC has put forward in its procurement decision in
9 January of this year and in the recent phase one
10 decision last month are extremely helpful for
11 understanding near-term reliability; focused on
12 the year ahead and the month ahead sort of time
13 horizons. Those are comparable to the sort of
14 focus that the state agencies have been under and
15 been using ever since the crisis of 2001.

16 But they missed the long term. And so
17 the focus of the Energy Report process is on the
18 long term. It is to go out ten years or so and
19 really try to understand where we are in terms of
20 load resource balance, what kind of aggregate
21 resources need to be developed; how do we
22 accommodate retirements; how do we have a
23 coordinated planning process that relates
24 generation and transmission. And how do we do
25 that in a way that accommodates the preferred

1 resources that are commonly known as the loading
2 order of the Energy Action Plan process.

3 And when SB-1565 was passed by the
4 Legislature and signed by the Governor earlier
5 this year, it established in a very sketchy form
6 the notion of a strategic transmission planning
7 process for the entire state.

8 So as Kevin indicated in his
9 presentation earlier, part of what staff is
10 putting forward here is the bringing together of
11 not just the ISO grid planning process, but the
12 transmission planning of the other three control
13 areas in the state.

14 These points are sort of in some ways a
15 parallel expression of what is in the attachment
16 to the Peevey ACR. The coordination between the
17 Energy Commission and the PUC necessitates IOUs
18 providing the same kind of inputs into the
19 electric Energy Report process as they put into
20 the long-term plan process earlier this year in
21 2004 procurement.

22 And to avoid the kind of duplication
23 that would have been the case, absent
24 coordination, President Peevey's ACR essentially
25 says that the load forecast resource plan and need

1 assessment portions of what has been undertaken in
2 the 2003 and 2004 procurement proceedings will be
3 done in the Energy Report. The IOUs are to
4 provide all the inputs necessary for that to be
5 done. And those results will be handed off from
6 the Energy Commission to the PUC for use in the
7 2006 procurement proceeding.

8 And only to the extent that there are
9 new facts not able to be brought into this Energy
10 Report proceeding should those load forecasts,
11 resource assessments and need determinations be
12 revisited in procurement.

13 And as I will get into in a moment,
14 taking that broad description of how the two
15 processes fit together is what staff is attempting
16 to do in one portion of the white paper. Spell
17 out more clearly the kinds of data and the stages
18 of the analysis that will allow that handoff to
19 the PUC to take place.

20 We also, of course, require close
21 coordination between the Energy Commission's
22 process and that of the ISO, and the Peevey ACR
23 includes a section that, in effect, memorializes
24 the thinking of the staff of agencies and the ISO
25 at that point in time. And it goes along the

1 lines of the Energy Commission's report would be
2 the source of load forecasts and generation
3 expansion plans that the ISO requires to do good
4 transmission assessment.

5 We would be moving in the direction of
6 developing disaggregated load forecasts to support
7 transmission assessment. This is an issue that
8 was recognized as far back as the last IEPR and
9 its policy findings.

10 And with the emerging focus on
11 deliverability as part of resource adequacy, there
12 may be a similar or even parallel set of load
13 forecasting disaggregation that's necessary to
14 really understand how to do local reliability
15 procurement activities.

16 And then very obviously, and to be blunt
17 about it, the ISO needs to have some greater
18 certainty that its grid planning process, projects
19 it believes are necessary for reliability are
20 actually going to become permitted. The ambiguity
21 that has existed up to this point between the
22 Energy Commission and the PUC about the entire
23 transmission planning and permitting process is
24 obviously a concern of theirs. And I think Mr.
25 Detmers is going to speak more to that issue

1 later.

2 A theme that is very important, is
3 broadly recognized but not yet operationally in
4 place, is the integration of generation and
5 transmission planning.

6 Many ways that this goal is subjective
7 have been articulated in the past several years.
8 Listed a few here. Won't get into any of their
9 details, but frankly, we're still not there yet.
10 And the staff's proposal is going to try to take
11 another step forward in that direction. But I
12 don't think we're going to get all the way there
13 in this cycle, but we need to be figuring out both
14 what we can do in the period of this Energy Report
15 proceeding, the about 12 months that we have left.
16 And then point toward how it can be done, yet
17 better, in subsequent cycles.

18 Let me turn now to the specifics of how
19 it is we understand this Energy Report process can
20 actually implement the coordination set forth in
21 the Peevey ACR.

22 We're proposing that there be three
23 stages of resource assessment. In the first stage
24 the LSEs would submit and staff would review
25 resource plans and of course, load forecasts that

1 the Commission has already adopted forms and
2 instructions for and scheduled a date by which
3 they're due.

4 And we would be identifying the net open
5 positions and the need for resource additions in a
6 sort of residual net short fashion. We would be
7 doing that in the context of an explicit
8 recognition of uncertainty. We'd be trying to
9 develop that recognition of uncertainty through a
10 process that is sort of at least initially
11 parallel to sort of the reference case resource
12 plan.

13 And the result of that review and
14 analysis plus some refreshing of any key short-run
15 values late next summer would provide the range of
16 need that we believe each IOU, and for that matter
17 each LSE, needs.

18 And for the IOUs that then becomes the
19 basis for the specific procurement strategies and
20 procurement proposals that the three IOUs would
21 put forward in the 2006 procurement process.

22 So that is sort of the this is what is
23 needed; this is the gap between supply and demand;
24 this is the nature of that gap. Is it peaking
25 oriented, is it baseload energy oriented, is it

1 peaking first and then baseload further out. So
2 that's become the foundation for trying to
3 identify the various types of resources that best
4 fit into and integrate with those needs.

5 An example of the kind of analyses that
6 is important is as we pursue the renewables and as
7 wind looks like a resource that is likely to be
8 the most cost effective among the many included
9 within the broad category of renewables, how do we
10 deal with integration issues of wind; and how do
11 we identify the amount of firming capacity that
12 might be needed to go along with wind energy. And
13 what is that kind of tradeoff that we need to
14 understand and pursue as we rely increasingly upon
15 renewables.

16 So a variety of special studies that
17 sort of help better understand how different types
18 of resources fit into the need of stage one.

19 And then finally in stage three in the
20 staff's proposal we would be identifying how we're
21 doing relative to the preferred resources included
22 in the Energy Action Plan. And the subsequent
23 actions that have been taken. For example, the
24 PUC has adopted 2004, '5 and '6 energy efficiency
25 targets for each of the three IOUs.

1 How are we doing? Do we have the kind
2 of tracking systems and evaluation of impacts to
3 really understand whether we're going to get the
4 numeric goals that have been established. And if
5 we don't, what does it take to get those systems
6 put in place, and to insure that the information
7 gained from them actually feeds back into the
8 planning process.

9 Either resulting in a change in the
10 plans, because it's perceived to be less cost
11 effective or less achievable than we thought. Or
12 to somehow or other tune up the delivery mechanism
13 so that we can, in fact, achieve those goals.

14 The result of that is a set of broad
15 statewide policy recommendations that would be the
16 Energy Commission's preferences for both IOUs and
17 municipals. And, of course, for the IOUs that
18 would then go over into the PUC's procurement
19 process for further consideration about individual
20 IOU actions.

21 And with that, my portion of the
22 presentation is complete. Judy Grau will finish
23 this up.

24 MS. GRAU: Good morning, everyone. My
25 name is Judy Grau and I'm with the Commission's

1 transmission evaluation program. I just want to
2 mention first the drivers for our 2005 Energy
3 Report transmission work, first is our first cycle
4 of the 2003 Energy Report, the recommendations
5 coming from that document. And then more recently
6 our 2004 Energy Report update and its
7 recommendations.

8 And both of these contain
9 recommendations for the state to conduct a
10 collaborative long-term statewide transmission
11 planning process. Those of you who are familiar
12 with the documents will see a common thread
13 throughout both of those documents.

14 A third driver, as Mike Jaske mentioned,
15 is the September 16th Commissioner Peevey Assigned
16 Commissioner Ruling, which he's talked about in
17 detail. And then a fourth driver, also talked
18 about by Mike, is SB-1565 which created Public
19 Resources Code section 25324 recently signed in
20 September.

21 And so what that requires us to do is
22 adopt a strategic transmission plan that
23 identifies and recommends actions required to
24 implement investments to insure reliability,
25 relieve congestion, meet future load growth and

1 satisfy the state renewable portfolio standard
2 goals.

3 And as we have noted in our staff white
4 paper proposal, this plan will build in the
5 California ISO's 2004 annual grid plan results,
6 submittals of the load serving entities and the
7 2005 Energy Report record that we are
8 establishing.

9 And so the goals for the transmission
10 planning process we should note that these were
11 first articulated in our 2003 Energy Report cycle.
12 We continue to vet these further, and we refined
13 them in our 2004 report cycle. So, again, this
14 shouldn't be anything entirely new to those who
15 have been following our proceeding.

16 We expect that the process will build in
17 the ISO annual grid planning results. We would
18 like to take a look at future corridor needs, and
19 I'll have more about that on the next slide. We
20 have mentioned how important we believe it is to
21 quantify the strategic benefits of many of these
22 transmission program projects, including the need
23 to look at insurance premiums.

24 We also in the 2004 update discuss the
25 concept of incorporating a social discount rate

1 into the planning and permitting decisions on the
2 cost and benefits of these projects.

3 And we also noted the need to look at
4 transmission alternatives early in the process
5 with the hope of expediting the transmission
6 permitting process.

7 And obviously if we need to provide
8 input into the 2006 procurement process at the
9 PUC, and we would also like to facilitate the
10 interconnection of preferred resources, primarily
11 renewables. And I'll have more about that on
12 another slide, also.

13 And so with respect to corridors, this
14 came out as probably one area of almost universal
15 agreement, that with expanding growth in many
16 areas it's getting more and more difficult to find
17 corridors. And there's a great need to have
18 corridors looked at in advance, and ideally banked
19 and adopted by the state so that when those
20 corridors are needed for a project, ultimately
21 they are available.

22 And so we are investigating the concept
23 of right-of-way banking, the state adoption of
24 corridors and doing a program environmental impact
25 report on important corridors.

1 And for corridors within state and
2 federally controlled lands, investigate the
3 development of a coordinated policy for
4 designating and banking multiple use
5 infrastructure corridors. This is especially
6 important in the San Diego area. We heard from
7 them about how difficult it is with all the state
8 land to expand their system.

9 And then finally perform macrolevel
10 corridor viability assessments for projects that
11 are likely to require a certificate of public
12 convenience and necessity in the near term.

13 And finally with respect to renewables,
14 we are conducting an assessment of operational
15 issues associated with integrating renewables into
16 the California grid. We would like to investigate
17 the need for modifying the ISO tariff as necessary
18 to include transmission projects that meet RPS
19 goals.

20 Right now they have reliability projects
21 and economic projects, but there's not a specific
22 category for such projects as RPS. And then
23 continue our participation in the Tehachapi study
24 group, and also participate in the newly formed
25 Salton Sea study group.

1 So that concludes my presentation and I
2 believe we are moving on to the next speaker, is
3 that correct? Or are we taking questions at this
4 point? I think we're moving on, okay.

5 MR. KENNEDY: Unless the Commissioners
6 have questions, what I would like to do at this
7 point is actually reattempt to establish the
8 conference call, and then turn the matters over to
9 the PUC and the ISO before moving to more general
10 comments. Let's see how I do this time.

11 (Pause.)

12 MR. KENNEDY: Okay, I believe we have
13 now succeeded in establishing the conference call.
14 So for people who are listening on the webcast who
15 either would find it easier to listen in on a
16 conference call, or are interested in commenting
17 when we open up the workshop to public comment,
18 the phone number to dial is 1-888-995-9728. The
19 passcode is "electricity" and the conference
20 leader's name is Kevin Kennedy.

21 So, the phone number again is 1-888-995-
22 9728. And for folks looking in on the webcast I
23 believe one of the two ways of viewing the webcast
24 actually lets you see the slides of the
25 presentations. What I will do is see if we can

1 get that information up on a slide and sort of
2 leave it up for much of the rest of the meeting.

3 But I will repeat phone numbers after we
4 have the comments from the PUC and the ISO. And
5 with that, I will turn it over to Paul Clanon from
6 the PUC.

7 MR. CLANON: Good morning,
8 Commissioners, and thank you for letting me speak.
9 So as not to disappoint you, I do want to begin my
10 presentation this morning with a highly
11 provocative statement. And it is that I agree
12 with every damn word that was just said by Mike
13 and by Judy and by Kevin.

14 I'm going to talk a little bit this
15 morning about collaboration, the successes that
16 we've had in the collaboration, and the place
17 where I think the collaboration has not achieved
18 the success that I think it deserves. And that
19 we, as Commissioners and as Managers at the two
20 agencies, can work to make it happen.

21 I also want to mention, by the way, that
22 the Executive Director of the PUC, Steve Larson,
23 is here. I think he's out talking with your
24 Executive Director, Bob Therkelsen, out there.
25 But he's also here and endorses the comments I'm

1 about to make.

2 As you just heard in the presentations
3 from your own staff, we've had some really major
4 successes in collaboration among the agencies here
5 in the last year and a half. Probably the single
6 biggest success at the PUC level is the resource
7 adequacy and the procurement decisions that were
8 issued at the PUC in October, a final resource
9 adequacy decision. And then just this week we
10 issued a decision on the utilities' long-term
11 procurement plans.

12 Those would not have happened without
13 your staff. Those would not have happened when
14 they did; they would not have happened with the
15 quality that they happened without the
16 collaborative effort of folks like Mike Jaske and
17 Karen Griffin in your staff, and also the
18 participation of you as Commissioners here at the
19 Energy Commission.

20 I would not have said anything like that
21 two years ago. There was no success like that
22 that we could point to two years ago. And I look
23 forward a year from now to having a whole list of
24 such successes to point to. But I think we ought
25 to, while we're developing data protocols today

1 and talking about future collaboration, we ought
2 to give ourselves a little pat on the back for the
3 successes that we've already achieved.

4 Let me just say a bit about what's in
5 this procurement decision because it is an example
6 of the sorts of coordination that we're going to
7 need to make sure it continues to happen as
8 smoothly as it does.

9 We took your load forecasts and resource
10 forecasts from the 2003 IEPR; those were updated
11 by the utilities. We required the investor-owned
12 utilities to file those as basecases at the PUC.
13 Our intention was not to relitigate what you had
14 already decided, but to rely on the Energy
15 Commission process and your decisionmaking as
16 Energy Commissioners for that element of
17 developing the long-term plans.

18 That worked very smoothly. The PUC has
19 not acted finally on that decision yet, but I
20 expect that it will December 16th. And it's a
21 major success of the collaboration. It's again
22 something that I couldn't have said two years ago.
23 The PUC of two years ago probably would have tried
24 to relitigated all that stuff. That didn't happen
25 this time; won't happen in the future. That's the

1 result of the work that you've done and my
2 Commissioners have done in directing our staffs to
3 collaborate.

4 The procurement decision that was issued
5 this week adopts the utilities' long-term
6 procurement plans; it's based on your IEPR of last
7 year; it adopts those utility procurement plans.
8 It's not a statewide plan; that's your purview and
9 not the purview of the PUC. But it's a utility-
10 by-utility action plan to meet the loading order
11 and to implement the Energy Action Plan.

12 We also, at the PUC, are highly
13 preoccupied with rates and with cost recovery.
14 It's an important element of what we do. It's an
15 important element of expertise that we can offer
16 to you in your development of statewide plans,
17 both at the generation and transmission levels,
18 and the other elements of the action plan.

19 I want to highlight those aspects in
20 this draft decision.

21 Kevin, does that mean someone's dialing
22 in or dialing out?

23 MR. KENNEDY: I think dialing in.

24 MR. CLANON: All right. The utilities
25 are now out in the market, both Edison and PG&E

1 are out in the market with requests for offers for
2 extensive amounts of capacity. As you know, the
3 PUC, working with your staff in a collaborative
4 process, has vastly increased the amount of
5 utility operations and demand response and in
6 energy efficiency over the last year and a half.
7 Two things that would not have happened without
8 the collaborative. Those are extended and
9 improved in the utility long-term procurement
10 plans we'll be adopting in December.

11 The draft decision that went out this
12 week also includes as a greenhouse adder and
13 system environmental adders to level the playing
14 field to take into account the fact that
15 renewables bring into the mix some benefits that
16 utility traditional fossil plants don't. Those
17 would not be happening, those policy initiatives
18 would not be happening without the collaborative.

19 I don't want to tick off all the things
20 that go on in that decision, but I do want to
21 recommend it to you as an example of a great
22 success story in the collaboration.

23 What does that tell us for what should
24 happen in the next go-round. It's very clear to
25 me that the Energy Commission, pursuing its

1 statutory mandate to be the statewide planning
2 function for generation, for transmission across
3 the board in energy, is the group that ought to be
4 doing -- you ought to be the ones doing the
5 statewide plan for meeting the loading order.

6 We have an overlap between PUC, as an
7 implementer, and Energy Commission, as a statewide
8 policy setter. You're clearly going to want some
9 input from us. We're going to need input from you
10 in our implementation of the statewide plan.

11 I highlight this decision that was just
12 issued this week as an example where that has
13 begun to work very successfully. So long as we
14 keep up the pressure on that I think we can all
15 expect that the old days of fighting and not
16 collaborating are pretty much over.

17 I was prepared to talk a little bit
18 about PUC President Peevey's Assigned Commissioner
19 Ruling. I was happy to see that it was a
20 highlight in Mr. Jaske's presentation, and also in
21 Judy's. And I also commend that to you as an
22 example of the sort of formal cooperation that can
23 happen among our two agencies.

24 So, not only are we collaborating at the
25 staff level, we're also doing it in public

1 informally. It's a message -- that ruling is a
2 message to us; it's a message from your Commission
3 and my Commission to the staff to work together.
4 It's also a message from the PUC to the load-
5 serving entities that we regulate.

6 The message is this: The Energy
7 Commission IEPR process is where the action is on
8 load forecasting, on resource forecasting, on need
9 forecasting. The data that's being discussed in
10 this workshop today and that will be discussed in
11 the future workshops, you don't get to relitigate
12 that at the PUC. This is where the action is.

13 And I want to make sure that the message
14 from President Peevey and his colleagues is clear
15 to the load-serving entities. I think it is, and
16 I'm going to take the opportunity to highlight it
17 today. And you'll hear me say that every time you
18 see me get up in public here for the next few
19 months. Commissioners Geesman and Boyd, I
20 wouldn't have said that two years ago. Another
21 success story.

22 The range of needs. Now, when the
23 Energy Commission, through the IEPR, when you
24 adopt for a statewide, and then utility-by-
25 utility, a range of needs, the PUC is going to

1 have to rely on that for two things.

2 First, utility-by-utility, how much
3 needs to be in the resource plans for the utility
4 to acquire throughout the loading order energy
5 efficiency all the way down to new generation and
6 transmission. We'll need to rely on it for that.

7 We'll also need to rely on it for
8 statewide guidance. Are we appropriately funding
9 energy efficiency. Are we appropriately regarding
10 demand response in the loading order. Are we
11 doing what the state needs -- is the PUC doing
12 what the state needs done to encourage the
13 appropriate distributed generation.

14 The PUC will be looking to the Energy
15 Commission to be the forum where statewide policy
16 on those matters is worked out. I expect to have
17 staff from the PUC here working very closely in
18 your proceedings, both as collaborative staff and
19 potentially in other ways, the same way that
20 you've had staff working with my staff in the
21 Commission in the PUC's processes, both formally
22 and informally.

23 The data that's developed and the
24 decisions made by the Energy Commission in those
25 areas, that's where the litigation's going to

1 happen, that's what the PUC expects to rely on. I
2 think that creates an obligation both on you,
3 Commissioners at the Energy Commission, and also
4 for me and my Commissioners at the PUC to avoid
5 duplication.

6 I think it's not fair to the parties to
7 have them answering similar, but slightly
8 different questions in the two different forums.
9 I think it's incumbent on us to make sure that the
10 information that you're requesting through this
11 process that we're working on today is the
12 information that will be useful to the PUC, and
13 vice versa.

14 And I think you've got my commitment and
15 the commitment of my Commissioners to work with
16 you to make sure that that happens. I'll also
17 turn to the load-serving entities and make that
18 same commitment to you, that that's a commitment
19 that you can call me on. If it looks like there
20 are two duplicative processes going on and one
21 process at the Energy Commission or at the PUC can
22 solve you problems in duplication pick up the
23 phone. And that's a commitment you can expect us
24 to act to meet.

25 That was the good news portion of the

1 presentation. Now, let's get to a place where the
2 collaboration, I think, has not been working as
3 well as the state deserves for us to make it work.
4 And that's in transmission planning.

5 That's not been the disaster story that
6 I think some people would like to use to drive a
7 wedge among all the agencies, but it's not been a
8 success story. And I don't think anyone thinks it
9 is.

10 Clearly transmission planning in the
11 state is fractionated at this moment. There are
12 at least three different processes going on with
13 some claim to be statewide or IOU planning on
14 transmission. That needs to end. We need to fix
15 that.

16 Our staffs, the Energy Commission Staff,
17 the PUC Staff, and the staff at the Independent
18 System Operator have done good work to develop
19 some planning and coordination tools to try to
20 make that element of planning in the state a
21 success the same way procurement has become a
22 success. And I think it's incumbent, Commissioner
23 Geesman and Commissioner Boyd, on you, as Energy
24 Commissioners, and on me and on the PUC
25 Commissioners to make sure that our staffs bring

1 that to the level of decisionmaking very soon; so
2 that you can weigh in, so the PUC decisionmakers
3 can weigh in; so that the ISO senior managers can
4 weigh in; so that we can have another success
5 story very soon.

6 And I'd be very happy to engage with you
7 in a discussion on what I think some realistic
8 timeframes for that may be. And I believe Mr.
9 Detmers also may have some ideas when he comes to
10 speak for the Independent System Operator.

11 I am going to, when I'm done and when
12 we've had the colloquy that I'm about to offer
13 with you, Commissioners, I'm going to ask Steve
14 St. Marie from the Commission's energy division to
15 come up. He's got some specific comments to make
16 on data and on the data flow and on data that
17 would be interesting in the PUC proceeding.

18 So I just want to end my comments by
19 saying I do think we need to step back. We've had
20 some major successes here in collaboration. You
21 heard from your staff, you're hearing now from me
22 that the collaboration is working really
23 excellently well on the procurement side across
24 many areas.

25 I think that's not true in transmission.

1 I think that's a failure of my part and of other
2 folks' part, and I think it's time to fix that.
3 And I think the time now is to set some deadlines
4 and bring it to the decisionmaking level at the
5 two agencies and at the ISO, and get that done.

6 So I want to thank you for your time and
7 I want to offer myself to answer questions.

8 COMMISSIONER GEESMAN: Paul, I would
9 certainly thank you for your participation here
10 today. And I look forward to the engagement of
11 you and your staff in our efforts throughout this
12 cycle.

13 We've benefitted, I think, quite a bit
14 from Barbara Hale's contribution in the latter
15 stages of the '03 cycle. And certainly in the
16 2004 update.

17 I wonder if it's appropriate right now
18 for you to elaborate a bit on your thoughts as to
19 where some of those problems in transmission
20 planning area lie, and what might be some
21 constructive ways to addressing them.

22 MR. CLANON: Our staffs, your staff and
23 the PUC Staff and the ISO, have gotten together
24 over the last several months at your direction and
25 at the direction of the PUC Commissioners, and the

1 ISO Management to try to evaluate what those
2 problems are.

3 I think some are obvious. Transmission
4 takes a long time; it's a linear function, doing
5 environmental reviews, getting the support of
6 landowners along those paths is a very difficult
7 process.

8 The PUC's environmental review process,
9 similar to yours, has built into it about a year-
10 long analysis process, most of which is public
11 comment. And I think that that's an obligation
12 that we have to the people of California. I don't
13 think that we have to set, as our goal, cutting
14 that down.

15 But I'll tell you where we fall down,
16 and that's way before that. I think where we fall
17 down is integrating IOU, investor-owned utility,
18 planning into any sort of statewide mechanism for
19 transmission planning that the ISO can rely on in
20 the ISO's processes, to be actually adopted by the
21 PUC in any kind of timely way.

22 It's clear that we've fallen down on the
23 front end; and then that sets us up for criticisms
24 of delay on the back end.

25 I think also that the idea that Judy

1 Grau of your staff has talked about, and we've had
2 several good discussions on this, of developing
3 statewide transmission corridors is an obviously
4 good idea that no one has done yet. And it will
5 obviously shave off some of that particularly
6 front-end time from transmission planning. I
7 think that's a clear area for cooperation going
8 into the future.

9 The successes of procurement
10 collaboration have come because of necessity. The
11 lights went out in California three years ago.
12 There are concerns about the lights going out in
13 the coming years. And the agencies were forced to
14 get together and make sure that that didn't
15 happen.

16 I think that we need to have the same
17 sense of urgency on the transmission side. I
18 think that that sense of urgency has arrived. And
19 I think that you'll see that our staffs can
20 propose to us things that you, as decisionmakers,
21 and the PUC decisionmakers, can agree on.

22 COMMISSIONER GEESMAN: Barbara Hale told
23 us about a year ago, I think it was about the time
24 we adopted the 2003 policy report, that in her
25 view, I think it was acknowledging something that

1 we had pointed out in our report, that most of the
2 economic and financial regulation of the bulk
3 transmission system had been federalized.

4 Would you agree that that's a reasonable
5 characterization of jurisdiction?

6 MR. CLANON: Yeah, there's no doubt that
7 under law the Federal Energy Regulatory Commission
8 sets the rates for wholesale transmission that's
9 owned by the investor-owned utilities. There's a
10 whole system of general ratecases that goes on in
11 Washington that the PUC intervenes on behalf of
12 the people of California to try to make sure that
13 those rates are reasonable.

14 The ratemaking, though, for the
15 transmission is not the same as siting that
16 transmission or granting the certificates of
17 public convenience and necessity that investor-
18 owned utilities in California need to build
19 transmission.

20 So there's still a strong PUC role,
21 strong PUC regulatory role in making sure that IOU
22 transmission happens.

23 This is all to say, by the way, and I
24 should emphasize this, that it's extremely known
25 at the PUC, clear to the PUC, the investor-owned

1 utilities are a very important part of
2 transmission in California; they're not the only
3 part. They may even be the majority part, but
4 they're not the only part. And you can't do any
5 kind of good statewide planning just at the PUC.

6 COMMISSIONER GEESMAN: But you see your
7 primary focus, then, being the environmental and
8 siting function?

9 MR. CLANON: That's right. And
10 ultimately costs, both within the PUC's own
11 certificate proceedings, and then ultimately in
12 rate cases at the FERC. The PUC is a very cost-
13 oriented place.

14 COMMISSIONER GEESMAN: Your thoughts on
15 a deadline for trying to resolve this staff-to-
16 staff issue?

17 MR. CLANON: If I were speaking to you
18 in July I would suggest a month as a reasonable
19 schedule. I'm a little worried, given that we're
20 almost to Thanksgiving now. We may want to give
21 our staffs a little more time.

22 But I think that a month or six weeks is
23 a reasonable time for you to expect a report back
24 from me, from the appropriate folks on your staff.
25 And also I think that's an appropriate time for me

1 to report back to my own Commissioners. I think
2 it does need to be at the decisionmaking level at
3 both agencies. I think it's appropriate for you
4 to weigh in now and to tell your staffs how to do
5 this.

6 And so I propose something like six
7 weeks or so for a report back. But I think that's
8 negotiable.

9 COMMISSIONER GEESMAN: Thank you.

10 COMMISSIONER BOYD: Paul, it's good to
11 see you again. I suddenly reflected on --

12 MR. CLANON: Commissioner Boyd, you,
13 also.

14 COMMISSIONER BOYD: -- the dark dark
15 days we worked together, both of us perhaps in
16 different capacities. And it's really good to see
17 you here as a major spokesperson for the PUC. I
18 very definitely appreciate your -- and I didn't
19 they were provocative at all -- opening words --

20 MR. CLANON: Can I start again?

21 COMMISSIONER BOYD: -- of the progress
22 that -- I thought they were -- you saved the
23 provocative comments for a little later. And I
24 appreciate your public acknowledgement of the good
25 work and collaboration and cooperation that has

1 been apparent to many of us over the past couple
2 of years. And certainly look forward to that
3 continuing to occur, particularly as we straighten
4 out the transmission area.

5 I think as Commissioner Geesman said at
6 the beginning, and we have to throw a few
7 provocative things out on the table in order to
8 make progress. But if I want to get in my
9 philosophy of human behavior I think the tribes
10 are out of the caves sitting around the bonfire
11 most of the time now, talking about making
12 progress. And that's good.

13 And I do look forward to -- see, I don't
14 think the human species has gone very far in the
15 last few thousand years.

16 (Laughter.)

17 COMMISSIONER BOYD: And I do look
18 forward to us working this out. I think the
19 Legislature spoke recently in trying to clarify
20 some policy issues. I think the issue of
21 recognition by all of the patchwork quilt that is
22 the transmission system in California has to be
23 considered as a single system if the nation-state
24 of California is going to continue to prosper and
25 progress, so on and so forth.

1 So, all I can say is I like what I've
2 heard today and look forward to working with you
3 and the ISO in the continuing to let's just say
4 polish off the rough edges on a system that you've
5 all been working to try to put into place.

6 And now that we pretty well have the
7 policy issue straightened out, we can, it seems to
8 me, pretty well work out the roles that people
9 have to play and get on with it, to assure the
10 public that there isn't overlap and duplication.

11 You meshed your fingers together there
12 once to indicate there are overlaps. I think
13 those are inevitable. They're almost checks and
14 balances that are necessary in the system. And I
15 see no problem with those kinds of issues. It
16 assures that the gears mesh and the wheel turns
17 successfully.

18 So, thanks for what you've had to say.
19 And now we'll hear a little bit about some of the
20 ideas you folks have.

21 MR. CLANON: Thank you very much,
22 Commissioners.

23 MR. KENNEDY: As Paul and I were just
24 discussing I think what we would like to do is
25 actually move on to Jim Detmers from Cal-ISO.

1 Sort of keep something of the broader focus at the
2 moment, and then come back to the more detailed
3 discussions.

4 I am definitely looking forward to some
5 of the comments and questions that Stephen St.
6 Marie may have and many other folks.

7 So let me see if I can actually find
8 where we managed to hide the ISO presentation on
9 our computer system.

10 COMMISSIONER BOYD: We don't hide
11 anymore, Kevin, that's all --

12 MR. KENNEDY: That's right, it's all
13 open and --

14 (Pause.)

15 MR. DETMERS: Well, good morning and
16 thank you very much, Commissioners. My name is
17 Jim Detmers from the California ISO.

18 And just to set the record a little bit
19 straight I'm not one of the agencies in
20 California. I'm, in fact, the Independent System
21 Operator in California.

22 But I do have to commend your staff, as
23 well as the ISO and the PUC Staffs for working
24 together so well on a number of different fronts.
25 And I, as Mr. Clanon indicated, am very encouraged

1 by all the collaborative nature of what we've been
2 doing on resource procurement.

3 It has been really really good for
4 California to see all of the agencies coming
5 together, working together, working on the
6 problems that we have to deal with. The
7 collaboration has been a success. And we all have
8 to take credit for that. But we have a lot of
9 challenges going forward, as well. And we must
10 move forward.

11 I think if I have to have one thing that
12 I must say is that we must figure out how to get
13 our processes working on the transmission side.
14 Where we stand today in moving into the summer of
15 2005, we not only need the transmission system and
16 the process for building new transmission
17 developed now, we're actually behind several
18 years.

19 We have not built the transmission
20 that's necessary. That is reflective of what we
21 deal with on a daily basis at the ISO today.

22 As we completed 2004 summer operations
23 we had about 17 different locations of congestion
24 that we were dealing with. Those 17 congestions
25 amount of hundreds of millions of dollars of

1 redispatch cost.

2 So I don't really think that we have a
3 problem as far as justifying things. We have to
4 figure out what is our plan going forward, and
5 implement and execute on that plant. That's
6 really where we need to head.

7 I am encouraged with seeing the plan
8 come together in the IEPR that has been put out.
9 We do have some comments on areas that do need to
10 be corrected and worked on. We do have some
11 differing opinions. And I do agree that our
12 staffs need to come together to resolve those
13 differences.

14 So, again, our staff went back and took
15 a look at the IEPR, focused in on the resource
16 assessment piece, which I think is well underway.
17 I think that's all tremendous. And, again, I
18 would have to agree with Mr. Clanon that saying
19 this this year versus just two or three years ago
20 was an impossibility. We are now actually working
21 together.

22 But that shouldn't just be just the
23 agencies and the ISO working together. We need to
24 involve the entire industry in what we're doing.
25 And we need to keep that door open. So, yes,

1 we've had some success. But, yes, we will
2 continue to evolve this process and to make this
3 move forward.

4 Where the focus of our comments are, are
5 regarding the transmission area. We believe that,
6 again, as what's been mentioned this morning, time
7 and time again here, we do have duplication in our
8 process. That needs to be one of our principles
9 going forward. We need to reduce this duplication
10 or eliminate this duplication.

11 We also have to leverage the expertise
12 of our staffs in your area regarding load
13 forecasting, all of the expertise that you have,
14 all of the expertise that the ISO, as well as
15 expertise at the PUC. We have to figure out how
16 to streamline and expedite the overall planning
17 process, siting, permitting and to make sure that
18 we can actually get to the results that we need to
19 get to. And that is to have an adequate
20 transmission system to be able to transmit and
21 make sure that we can reliably serve customers.

22 I was challenged just a few days ago
23 when we started talking about our resource
24 deficiencies coming into 2005, which are quite
25 significant, especially for southern California.

1 And it was we were put to the challenge with is
2 what you're dealing with another set of rotating
3 outages. And I said no. I said I think we have a
4 new day. And it's actually CSI.

5 And so the questions came back, what is
6 CSI; is this CSI Folsom, CSI Sacramento or CSI New
7 York. No. This is customer service interruption,
8 it is what we want to avoid. We want to avoid
9 that. We want to be able to get to the advantages
10 of having an economic transmission system as well
11 as open it up to all rational and timely solutions
12 to be able to get resources that are required,
13 both from a transmission aspect throughout the
14 west and into California, as well as any
15 alternatives internal to California, as well.

16 We are supportive on a number of areas.
17 And, again, all of these have been elaborated this
18 morning. We do have some areas that we do think
19 the staff needs to go back and work on different
20 areas, such as duplication, overlap. And make
21 sure that we have the responsibilities clear.

22 I think we're now at a very very
23 important juncture, both on a resource standpoint
24 and on a transmission planning and siting and
25 construction standpoint. And I think our staffs

1 can work on this.

2 I would propose letting the staffs take
3 the next 30 days or 45 days to work on these
4 plans; come back; have a process that works. It
5 will not be the answer to solving all the world's
6 problems, but it will be the right next steps that
7 we need to take.

8 And then we take and identify certain
9 key projects and run them through this process and
10 make sure that we've got this right. Will we get
11 it right the first time? Probably not. So we
12 need to be open to redefining this process as we
13 move forward, as well.

14 So, again, our staffs do have the
15 expertise of making this happen. And I would
16 encourage moving this forward with them, and
17 opening this up as an overall process for the
18 industry to deal with the problems that we're
19 experiencing.

20 So, again, thank you very much; and I am
21 very encouraged at where we're headed. Any
22 comments?

23 COMMISSIONER GEESMAN: Yeah, Jim.

24 First, obviously I want to thank you for being
25 here today. I guess I've got a couple of

1 concerns, just on a generalized basis.

2 One, I mean I very much recognize, and
3 as you know, spent a brief period of time on your
4 board, that you are the Independent System
5 Operator. And I think probably among the members
6 of this Commission and members of the Public
7 Utilities Commission, I think I've been a little
8 more deferential to what I consider to be FERC's
9 rightful authority than perhaps some of my
10 colleagues have.

11 But, I think the fundamental challenge
12 to this gubernatorial administration is going to
13 be better integrating your entity into state
14 government than has been the case in the past. I
15 think the circuit court of appeal decision
16 upholding the gubernatorial appointment authority
17 of your board members makes very clear that your
18 corporation is a part of state government. And
19 ultimately that if things go wrong there are
20 political consequences that elected leaders of
21 state government will bear.

22 I also think that probably the most
23 productive thing that I learned from the Energy
24 Action Plan process was that even given a fairly
25 confusing workchart that somebody else created

1 when they established all these different
2 agencies, that if the appointees can be persuaded
3 to act as if we're all part of one agency, or all
4 part of one state government, there are a lot of
5 things that can be accomplished, and a lot of
6 parochialisms that can be overcome.

7 And I look forward in this '05 cycle to
8 better working with the ISO and the PUC and
9 ourselves. And I'm hopeful that the new board
10 members that the Governor places on your board and
11 the new management that those board members select
12 shares that commitment. I fully expect that they
13 will.

14 In looking through your comments I guess
15 I'm a little reluctant to be too sanguine about
16 where we are right now. I think, as reading of
17 both our '03 report and our '04 report would
18 suggest, we've got some fairly basic flaws in the
19 way we permit and the way we plan for transmission
20 infrastructure. And I think that the experiences
21 that we had this past summer are an indicator of
22 that.

23 In our '04 report we tried to identify
24 some of the areas where we think planning criteria
25 should be reassessed or pushed further in

1 different directions, and Judy's presentation
2 summarized those pretty well.

3 I think if we were doing better we
4 wouldn't be having the difficulties that we had
5 this past summer, and we wouldn't be confronting
6 the magnitude of challenge that we seem to be
7 confronting in southern California this next
8 summer.

9 And as a consequence I would encourage,
10 and have encouraged our staff, but I encourage the
11 ISO Staff and the PUC Staff to approach this as if
12 something is wrong, and we really do need to
13 reassess where we have not properly adapted our
14 processes to a restructured industry, and a
15 restructured marketplace, and a different usage of
16 our grid than we had experienced before that
17 restructuring took place.

18 I think our primary premise should be
19 providing transmission resource adequacy. And I
20 don't think that the persistence of the congestion
21 that we have, or the inadequate treatment of
22 transmission needs to accomplish our renewable
23 policy goals, or the difficulty we've had in
24 timely evaluating something like the Devers-Palos
25 Verde II project, suggests that any of this is

1 working right right now.

2 So, I apologize for that sermon. I
3 certainly welcome your spirit of cooperation, but
4 I do think that it would be wrong to take from our
5 experience a message of sanguineness.

6 MR. DETMERS: Well, I would agree with
7 you. I didn't hear the question in what you were
8 questioning there, but --

9 (Laughter.)

10 MR. DETMERS: -- I do agree with you
11 that we do have some very significant problems and
12 very significant challenges. But what I'm
13 indicating is I don't think that it's
14 insurmountable.

15 I think we can take this on. I think
16 our staffs, all the Commissions, the ISO, its
17 board, its management are all committed to making
18 sure that we can work through this. But, again, I
19 don't think this is a hill that we can't overcome.

20 I think we're there. I think we all
21 recognize the deficiencies on the transmission
22 system are, in fact, going to cause us very
23 significant problems going forward unless we can
24 get beyond the impasse that we're sitting at right
25 now.

1 And we have to get a transmission system
2 that is, in fact, adequate. So whether we call
3 this transmission resource adequacy, or
4 transmission adequacy, we can call it any of those
5 provided we can get to the end result and the end
6 game, which is recognizing this new system that
7 we're dealing with, the open system that we're
8 dealing with. Open to the whole western U.S. The
9 grid is open today, and it's been open for seven
10 years. So power flows are not going to be the
11 consistent power flow from a generator to all of
12 the load in California. It can actually go
13 outside of California, as well.

14 And so we need to recognize all of those
15 challenges and get on with it. And I would agree,
16 we all need to work together on this problem. And
17 I think that's where we're at.

18 COMMISSIONER GEESMAN: Well, and I would
19 certainly share your commitment to eliminating
20 duplication and overlap in our processes where we
21 can. And hopefully that'll be the direction that
22 Commissioner Boyd and I are able to provide to our
23 staffs in trying to work out some of these
24 coordination questions over the next 30 days.

25 MR. DETMERS: Sounds great.

1 COMMISSIONER GEESMAN: Commissioner
2 Boyd.

3 COMMISSIONER BOYD: Jim, good to see you
4 again. You, too, are a veteran of the dark dark
5 days. I look around the room and I see Paul and
6 Steve and Bob Therkelsen and you and I, and even
7 Robin, once in awhile, and a few other folks who
8 spent a lot of time sitting around tables.

9 I will say there were a few times when
10 the ISO's chair was empty because of this, well,
11 we're not a state agency, we're a creature created
12 by the state. I used to call you a crown
13 corporation, therefore. But that was then, and
14 now is now. And I think we've moved a long ways.

15 See, the public, they don't understand
16 the difference between, you know, you're a state-
17 chartered agency, but you're not a state agency.
18 And we are, and et cetera, et cetera. So they
19 just expect all us power people to work together
20 and get the job done.

21 And I think what I'm hearing today is,
22 you know, we've turned the corner. Yeah, there's
23 some things to work out and there's some different
24 points of view. There have been court and
25 legislative policy directions, and now I think

1 have cleared all the hurdles out of the road.

2 And I would agree with Commissioner
3 Geesman that he, perhaps, was one of the few
4 people who was a little more farsighted in terms
5 of the role of the ISO. But I agree, it's a
6 western grid; I agree that you're a huge player in
7 the system. And I join you in saying let's get on
8 with the job and get it done. There's too many
9 other hurdles -- I mean we have to take a huge
10 system's view of what this thing is, the
11 generation and how you provide the generation and
12 the transmission links and all the other modern,
13 21st century technology we can apply to the issue.

14 So, in the spirit of moving on, thanks
15 for being here. And as we do charge the staffs to
16 sit down and get the task done, hopefully they
17 will respond to that 21st century view of things
18 and we'll get on with it. So, thanks.

19 MR. DETMERS: Thank you very much.

20 MR. KENNEDY: At this point, Stephen, I
21 don't know if you want to move on to your
22 questions and comments at this point, or --
23 Stephen St. Marie with the PUC.

24 While Stephen's coming up here let me
25 just remind folks on the webcast if you are

1 interested in dialing in to be able to make a
2 comment at the meeting, the call-in number if 1-
3 888-995-9728. The passcode is electricity. And
4 the conference leader's name is Kevin Kennedy.

5 DR. ST. MARIE: Good morning,
6 Commissioners, and good morning, others. My name
7 is Steve St. Marie. I work in the energy division
8 of the California Public Utilities Commission.

9 I'm picking up where Paul left off with
10 more specific comments about the kinds of
11 information that the CPUC will require in order to
12 be able to work effectively on the LSE, the load-
13 serving entities' long-term plans and specific
14 procurement authorities that they require from the
15 CPUC in order to move forward with their work.

16 I have six areas to speak about and in
17 each case our requests are very general and I'm
18 sure they will become more specific later. But at
19 this time these are general areas that we need to
20 understand and to be able to work with data
21 effectively on.

22 Number one is we will need to see
23 statistics on loads and on energy, that is loads
24 being done in megawatts, units of power, and
25 energy in gigawatt hours, units of energy. This

1 includes estimates of the loads of the LSEs, the
2 loads that the LSEs will need to support in the
3 future, and the quantities of electric energy to
4 be provided.

5 We would like to see central estimates
6 as well as some knowledge about the statistical
7 distributions around those estimates. We need to
8 look at annual numbers, at the very least. And we
9 think that seasonal numbers would be helpful; and
10 perhaps in some cases, monthly numbers will be
11 helpful, as well. That's very general, as you can
12 see.

13 Okay, number two. We will need to see
14 statistics and information on the types of
15 resources that need to be or are going to be added
16 to the system over the years. What types of
17 resources and the amount of each type that the
18 utilities and the other LSEs plan to add to the
19 system, and that they plan to call upon for both
20 capacity support and for energy supply in the
21 future.

22 A third area is cost information. What
23 will the total costs be, and what will the unit
24 costs be. What will these things cost per amount
25 of extra capacity or energy that they provide, or

1 that they end up consuming.

2 We need to see estimates of overall
3 costs and unit costs of the utilities' plans. And
4 we need to have, again, some knowledge about the
5 distribution, the statistical distribution around
6 those central estimates of costs.

7 How do changes in the plans affect those
8 estimates is a subcategory in there. If the
9 utilities and the other LSEs have different ideas
10 of how to go forward we will need to see how those
11 impact the estimates of the costs.

12 A fourth area is information showing
13 whether the loading order is being observed.
14 Whether the resources, the IOUs and other load-
15 serving entities are planning on -- planning to
16 rely on will meet the criteria laid out in the
17 Energy Action Plan, and in various CPUC decisions
18 and other legislative requirements, including the
19 requirements for renewable generation, demand
20 response, et cetera.

21 The fifth area is information on
22 planning methods regarding what we are referring
23 to these days as bottom-up planning. California
24 should be confident that load-serving entities are
25 using proper planning methods, including planning

1 from the bottom up; this is planning to insure the
2 appropriateness of the plans overall, as opposed
3 to checking off boxes or just starting from the
4 top.

5 And finally, the sixth area is we need
6 to have clarity regarding what is confidential and
7 what is the public status of information. The
8 CPUC, the California ISO and the Energy Commission
9 must work with a clear sense of what is
10 confidential and what is public. Whatever is
11 considered public in the IEPR process should not
12 be filed as section 583 protected material in the
13 CPUC's procurement process, or in any other CPUC
14 docket.

15 So those are the areas where we have
16 been able to determine what our needs are. And,
17 of course, as you can see, those are very general
18 statements. We don't have specific statements at
19 this time.

20 COMMISSIONER GEESMAN: Steve, on the
21 confidentiality question it seems to me we have
22 probably three different sets of legal
23 requirements that each need to be satisfied.

24 DR. ST. MARIE: Yes, I believe that's
25 correct.

1 COMMISSIONER GEESMAN: And my guess is
2 that there's a reverberation between the three of
3 us in terms of in some areas that entity which is
4 the least demanding of confidentiality probably
5 trumps the other two. And in other areas, that
6 entity that is the most demanding of
7 confidentiality probably trumps the other two.

8 DR. ST. MARIE: Well, I guess what
9 you're saying is correct. There are two sort of
10 overriding principles. One is that we favor
11 transparency, openness and an ability for all
12 parties and practitioners in this business to be
13 able to have the information they need in order to
14 go forward.

15 At the same time there is a general
16 feeling that certain types of information could be
17 used against the public to raise costs or to place
18 bottlenecks in the path of forward-looking system
19 for moving forward in the future.

20 COMMISSIONER GEESMAN: Okay.

21 MR. KENNEDY: Thank you.

22 DR. ST. MARIE: Thank you.

23 DR. JASKE: Mike Jaske, CEC Staff. In
24 listening to Steve's list of six items, three
25 things come to mind. One is that the traditional

1 focus of the Energy Commission is the weakest on
2 substantive areas here, not counting
3 confidentiality, on cost.

4 As we have been thinking about how to
5 configure our process to best serve the PUC's
6 needs, I think in fact it is going to be very
7 important for the PUC, perhaps for ORA, for other
8 traditional intervenors in the PUC processes who
9 have, as the bottomline perspective that they're
10 expressing, the cost perspective, the cost
11 containment, the cost allocation, for that to
12 factor into our process in some way.

13 That is a voice, a dialect of, you know,
14 planning that we don't commonly hear and that we
15 need to figure out how to get that into our
16 process.

17 We've had some very preliminary
18 discussions about the PUC's intervenor
19 compensation funding process that has allowed
20 entities like TURN or others to participate
21 actively, to pursue, you know, a particular, in
22 fact the cost perspective. We at the Energy
23 Commission don't have a comparable process. So
24 how can those interest groups get themselves
25 equipped to participate in a meaningful way.

1 That's a challenge we have in front of us.

2 Cost also, I think, will ultimately be
3 one of those factors that leads to the distinction
4 between the broad policy recommendations that we
5 can make in the Energy Report process in the
6 specific procurement decisions that the PUC makes
7 for an individual IOU.

8 There's, I don't think, any way that we
9 can get into cost at the level of detail that
10 ultimately, you know, the rubber meets the road in
11 telling a particular IOU to go this far in
12 pursuing energy efficiency, or that far in pursuing
13 demand response, or whatever the particular is.

14 So, I think that's partly behind the
15 description of the third stage of the resource
16 assessment process in the staff's white paper.
17 And as I presented this morning, that says our
18 recommendations are at this broader level, and
19 that it's a handoff to the PUC to then take that
20 and work with IOUs to get, you know, the specifics
21 in procurement for 2006.

22 COMMISSIONER GEESMAN: Is there cost
23 information in their dockets at the PUC that we
24 can make use of rather than attempting to recreate
25 it, or reformat it in our docket?

1 DR. JASKE: Perhaps, to some extent.
2 The closer you get to costs and to examining the
3 specifics of what the reality of resources
4 procured through contract are, the closer you get
5 into confidentiality and the cloak of all of that
6 over what has been filed in the long-term plan
7 process.

8 COMMISSIONER GEESMAN: What about
9 something like energy efficiency? Can we simply
10 defer to information developed in their docket
11 rather than relitigating it here?

12 DR. JASKE: I would think that that
13 would be very sensible. And there is a filling
14 that has been made about the middle of last month
15 on demand response looking toward 2005, '6, '7
16 programs that may well also be the source of much
17 cost information there.

18 A second reaction I had was to Steve's
19 emphasis on, he used the sort of formal
20 terminology of central tendency and sort of
21 statistical variation around that. I have my
22 doubts that we are going to be able, in this
23 process, to handle uncertainty in that rigorously
24 formal kind of a fashion.

25 But it is our absolute intent to try to

1 deal with uncertainty; to characterize what are
2 the risks of pursuing, you know, different courses
3 of action. Or things that are just intrinsic to
4 the planning process. No one knows for sure what
5 economic demographic growth is going to be.

6 And then there are the imponderables of
7 legislative action encore that, you know, are not
8 statistically analyzable.

9 How it is we will actually do that we're
10 not sure. And as I said earlier today, and I
11 believe Dave Vidaver will emphasize this
12 afternoon, we're planning on trying to get a whole
13 sort of subprocess going to work with the parties,
14 the LSEs who are going to file, to figure out what
15 can actually be done with characterizing the
16 certainty and impacts on the key need and resource
17 choice questions.

18 And finally, confidentiality. I guess I
19 almost would like to react to one reaction you
20 had, Commissioner Geesman. And that is, as I
21 understand at least the law established by SB-
22 1389, a better way to characterize confidentiality
23 is whatever agency first gets it and declares it
24 to be confidential becomes the rule by which it's
25 continued to be treated confidential by others.

1 That's certainly the case for us. So,
2 for example, is the PUC determines something to be
3 confidential, we may receive it and use it in that
4 fashion. We may not divulge it. The discretion
5 to do that, the process for people to apply for
6 and ask that that be done would be entirely at the
7 PUC.

8 I believe that also applies to data
9 originally determined to be confidential by the
10 ISO.

11 That was a change made by SB-1389 that,
12 in some respects, narrowed the Energy Commission's
13 discretion. The parties were worried that because
14 our confidentiality process is -- where we were
15 the originator more open, that our rules would
16 apply to data obtained from another agency. So
17 when 1389 was crafted it, in effect, took the
18 appearance of some discretion away from the Energy
19 Commission.

20 How then we actually solve
21 confidentiality is a much more difficult
22 challenge. I just wanted to make that one
23 correction.

24 So I think largely we're on the same
25 wave length and we have a number, as Steve is

1 alluding to, details yet to follow to work all
2 this through.

3 MR. KENNEDY: Commissioners, unless you
4 have any further questions at the moment I would
5 open it up to the floor. I didn't see any blue
6 cards, per se, but I suspect there are a fair
7 number of folks in the audience who are in
8 speaking.

9 So, there are a number of microphones
10 available. Probably for folks without
11 presentations the easiest thing to do is to go up
12 to the podium.

13 MR. PAK: Thank you, Commissioner. For
14 the record, my name is Al Pak and I represent
15 Sempra Energy Global Enterprises.

16 By way of introduction, the global
17 enterprise's business units of Sempra Energy are
18 essentially the non-utility businesses of the
19 company. The subtext for that is that my views do
20 not necessarily reflect the views of San Diego Gas
21 and Electric or Southern California Gas. I know
22 they're represented here, so if anything I say is
23 offensive to them my remarks may not actually
24 represent the ultimate views of Sempra Energy,
25 either.

1 (Laughter.)

2 MR. PAK: I wanted to rise on behalf of
3 Sempra Energy Solutions, which is our non-utility
4 load-serving entity participating in the retail
5 market.

6 And I wanted to suggest a second
7 approach to the study that's going to be taken on
8 in this IEPR process with respect to determining
9 the supply/demand balance in the state for
10 electricity.

11 Just as a matter of background, Sempra
12 Energy Solutions, depending on whether you use a
13 measure of peak demand, total load served, or
14 annual load served, has on and off again been the
15 largest non-utility LSE operating in the State of
16 California over the past two or three years.

17 And essentially the way the market has
18 evolved, our product is a contract. It is a
19 contract for sale of on-demand electricity at a
20 price, under certain terms and conditions, and
21 price is frankly the most important, if not the
22 only important term that our customers care about.

23 So in this world we have now a world of
24 commoditized energy; extremely low margin; almost
25 zero differentiation between the competitors and

1 even lower customer loyalties when you talk about
2 selling this product.

3 Our products are resourced through
4 inter-mediation markets and wholesale markets,
5 both in financial and physical terms. We don't do
6 resource planning at Solutions the way that our
7 utility sisters do it. What we do is figure out
8 what our expected customer base is going to be,
9 what their total loads and requirements will be;
10 and we place those requirements in the market
11 represented by contracts.

12 And the instrument that we have
13 typically relied upon, and it's one that the CPUC
14 has spent a good deal of time with in their recent
15 long-term procurement proceeding, has become known
16 as the intracontrol area contract bearing
17 liquidated damages provisions.

18 So, one of the things that I would hope
19 that this Commission would do in studying supply/
20 demand balance over the next few years, and you
21 can use the experience of our market over the past
22 couple of years, is a study of that intermediation
23 function and the depth of the wholesale markets,
24 the benefits of that, the advantages and
25 disadvantages of relying on that marketplace to

1 meet the resource needs of the state; the failings
2 that we've seen over the past couple of years in
3 that market.

4 But more importantly, as you review how
5 that market has worked, how it has evolved, we
6 would really like this Commission to take a hard
7 look at how to improve the liquidity and
8 transparency that exist in that market, so that we
9 can develop those markets to serve the kinds of
10 policy goals that have been expressed in the first
11 IEPR, and probably will come out of this process.

12 We have spent a lot of time at the PUC
13 on what that would look like in terms of
14 developing a capacity market, tradeable capacity
15 products, including things associated with a
16 WREGIS-based renewables trading market so that we
17 can meet our obligations under the CPUC's orders
18 and state legislation regarding the state
19 renewable portfolio standard.

20 We think that if you look at these
21 market instruments and the intermediation markets
22 we think that they can serve the same ends as the
23 kinds of things that the staff is apparently
24 contemplating in asking the LSEs to bear,
25 essentially the non-utility LSEs to bear sort of

1 the same obligations that our vertically
2 integrated utility sisters do. That is planning,
3 resource acquisition, posting up of our loads and
4 matching that up against physical resources that
5 we may own, operate or contract for.

6 We think that these market instruments
7 can ultimately serve the same policy objectives,
8 such as meeting the requirements under the Energy
9 Action Plan's loading order. And more recently
10 we're seeing a trend, both at this Commission and
11 at the PUC, on trying to achieve greenhouse gas
12 emission reductions.

13 We think that all of these instruments
14 can be shaped, either under legislation or under
15 policy guidance from the IEPR to meet those
16 objectives. We think that you can do things to
17 improve the liquidity of those markets.

18 And if they have that potential then we
19 think ultimately that the state can meet the
20 supply/demand balance plus reserves that you're
21 looking for, and that we've seen come out of the
22 orders of both this Commission and the Public
23 Utilities Commission.

24 So, just a suggestion that you not focus
25 solely on LSEs, particularly the non-utility LSEs,

1 which aren't set up to participate in the kind of
2 study, I think, that's being contemplated here to
3 date.

4 And with that, if you have any
5 questions, I'd be happy to answer them.

6 COMMISSIONER GEESMAN: I think you make
7 a very good point. And it's one that we may want
8 to revisit in a separate workshop further into the
9 cycle.

10 As it relates to capacity markets, is
11 your end of Sempra's position any different than
12 that that San Diego Gas and Electric has put
13 forward formally?

14 MR. PAK: I do believe that our
15 utilities are supporting the development of a
16 tradeable capacity --

17 COMMISSIONER GEESMAN: Yes, they are.

18 MR. PAK: -- product. We may have
19 internal disputes regarding the precise nature of
20 the products and the structure of the market, --

21 COMMISSIONER GEESMAN: Okay.

22 MR. PAK: -- but I think we're all sort
23 of headed down that road. Your staff has been
24 very supportive of all the concepts that Sempra
25 has put forward in the workshops at the PUC. The

1 problem we are now running into is that as the PUC
2 addresses the myriad issues in the procurement
3 case, we're sort of seeing the capacity market and
4 the development of the program for trading sort of
5 pushed off to --

6 COMMISSIONER GEESMAN: Yeah.

7 MR. PAK: -- what's now known as second
8 generation with no real start date in sight for
9 developing that market.

10 COMMISSIONER GEESMAN: We may be able to
11 provide some assistance in that area in this
12 cycle.

13 MR. PAK: Great, thank you.

14 COMMISSIONER GEESMAN: Thank you.

15 MR. KENNEDY: Any other commenters?
16 Actually, I'd also like to remind commenters to
17 identify yourself for the record. I know Al did,
18 and the court reporter always appreciates business
19 cards when you have them available. Makes his job
20 easier.

21 MR. PLOTKIN: Commissioners, Norm
22 Plotkin, representing the Alliance for Retail
23 Energy Markets, of which Sempra Energy Solutions
24 is a member, and unfortunately we didn't
25 coordinate.

1 But I'd like to just follow up. I had a
2 list of items that I was going to share specifics
3 about the ten-year resource plan and how it
4 doesn't work. But I don't think I was nearly as
5 eloquent as Al's disclaimer at the beginning.

6 So I would just like to -- we'll file
7 formal comments on this proceeding, but also would
8 like to follow up with you, Commissioner Geesman,
9 on the prospect of a separate workshop, because
10 the one-size-fits-all approach doesn't quite
11 capture the differences that, you know, reflect
12 our different business model than the utilities.
13 And so we will file the comments and then perhaps
14 I can follow up with you on a separate workshop.

15 COMMISSIONER GEESMAN: Yeah, I think we
16 should do that.

17 MR. PLOTKIN: Thanks.

18 COMMISSIONER GEESMAN: Any other
19 comments? Scott?

20 MR. HAUCHOIS: Good morning,
21 Commissioner Geesman, Commissioner Boyd. I'm
22 Scott Hauchois of the Office of Ratepayer
23 Advocates. We're pleased to be planning to
24 participate in this process for the first time, I
25 think, in about 14 years. Back in the old BRPU

1 days.

2 And I think we are prepared to
3 specifically think about what some of the rate
4 implications of California's energy policies may
5 be.

6 I'd like to give you just a couple of
7 perspectives in just the way we've been thinking
8 about it. If you just start with the premise that
9 California right now does have among the highest
10 rates in the country. Some of those being still
11 in the aftermath of the crisis.

12 You can also look at the Energy Action
13 Plan and the initiatives that are underway by the
14 CEC, the PUC and the ISO, and realize what we have
15 is multiple initiatives going on across the board
16 from distributed generation to energy efficiency
17 to certain types of interruptible programs, demand
18 response, conventional utility plans, renewables,
19 and these all operate under I would say mixed and
20 disparate incentive structures.

21 And whether I would -- they could be a
22 challenge for anybody right now to really
23 understand the total cost of all this. And I'm
24 not suggesting that these are not cost effective
25 on the whole, meaning if we didn't do them we'd

1 have even higher rates.

2 But I doubt if anybody's really
3 conscious of the impact of the aggregate of all
4 these measures has on ratepayers. Are we really
5 headed towards, you know, perpetually higher rates
6 as we, you know, we all endorse building more and
7 more infrastructure. But we're also realizing
8 that in just for example in the deployment of
9 renewables, we have considerable system
10 integration issues. When we talk about
11 accelerating renewables, we're going to have more
12 system integration issues, need more transmission;
13 to some extent create more headaches for the ISO
14 in integrating intermittent renewables. So, we
15 will try to provide some perspective on all of
16 these things.

17 In the other comment I wanted to make is
18 a lot has been said today about transmission. I
19 mean I fully endorse the collaborative approach
20 that the agencies are trying to take, as well as
21 get a grip on transmission.

22 It's interesting, though, that when we
23 talk about it and, Commissioner Geesman, you
24 mentioned the Devers-Palos Verde line, these large
25 scale, high voltage lines, you know, do sometimes

1 have a problem with really having net benefits.
2 They usually involve massive transfer payments
3 because there can be big losers in the building of
4 high voltage lines. And there could be big
5 winners. Whether, on balance, the economics come
6 out can be a real question.

7 And so this sort of inter-regional,
8 inter-area or interstate sharing of costs and
9 benefits of these lines, I think, is a big issue
10 that has not gotten enough attention. And when I
11 think Paul Clanon mentioned the PUC going to FERC
12 and intervening in transmission rate cases, yeah,
13 you're looking at the overall costs, but I think
14 where you run into problems is FERC rate design
15 and the way these benefits and costs are allocated
16 are things much in need of improvement.

17 And I would hope that in this sort of
18 collaborative approach that we get more attention
19 paid to transmission ratemaking and how these
20 costs and benefits are allocated. I think you can
21 get some better answers and possibly run into less
22 resistance from groups such as ours when it comes
23 to siting these lines.

24 So, in any case, another member of our
25 staff, who I'm not sure if he's here, but Bob

1 Kinosian will probably be the sort of point person
2 for ORA in this process. But we plan to offer up
3 some of our resource planning people, transmission
4 people, and put in our best effort.

5 Thank you very much.

6 COMMISSIONER GEESMAN: Well, thank you,
7 Scott. And I certainly look forward to your
8 involvement in this cycle. I expect it's likely
9 to be the source of a fair number of sparks.

10 (Laughter.)

11 COMMISSIONER GEESMAN: My own view is
12 that ORA has been the de facto transmission
13 planner and transmission permitter in the state
14 for the last five or ten years. And I think, as a
15 consequence, bears a fair amount of responsibility
16 for some of the difficulties that we find
17 ourselves in.

18 I'd invite you to have your staff try to
19 identify for us some of the big losers in the
20 projects that have actually been approved over say
21 the last 20 years. The perspective I would bring
22 to the process initially, and I'm happy to be
23 disabused of it, over the course of the cycle, but
24 transmission represents, I think, 5 or 6 or 7
25 percent of the average customer's bill in

1 California.

2 The last Administration, during a
3 particular precarious point in time, I know that
4 the Governor's Office adopted a zero tolerance
5 policy toward rate increases, and tried to hold
6 the line on electricity rate increases. But
7 wasn't able to do anything at all about gas price
8 increases that were directly passed through to the
9 customer.

10 Somehow that wasn't characterized as a
11 rate increase and was seen as not a problem. I
12 think the public reacted in the same way as it
13 would have to what was formally designated a rate
14 increase.

15 And I would hope that as ORA makes its
16 contributions to our effort in this cycle, that
17 that perspective in terms of impact on the
18 ratepaying public, whether an increase is
19 characterized as a rate increase or simply a fuel-
20 cost pass-through, be kept in perspective. And
21 also the relative contribution of transmission to
22 the average customer's bill.

23 I think it will be an exciting process
24 to look forward to.

25 We had somebody over here that --

1 MR. HEMPHILL: Good morning, Mr. Geesman
2 and Mr. Boyd -- I appreciate -- Commissioners
3 Geesman and Boyd, I appreciate the opportunity to
4 speak today and I look forward to participating in
5 the Integrated Energy Policy Report process and
6 proceeding that goes on at the Energy Commission.

7 My name is Stuart Hemphill; I'm the
8 Director of Resource Planning for Southern
9 California Edison. I have three points that I
10 wanted to talk to you about today, most of which
11 have already been covered, and I appreciate that.

12 The first is transmission. And I wanted
13 to mention and support the comments of both Paul
14 Clanon and Jim Detmers on the process and the next
15 steps that they suggested. I think that's a good
16 approach, that we should make sure that we're
17 planning and we have appropriate roles and
18 responsibilities at the front end. And a 30- to
19 45-day timeframe to evaluate that seems like an
20 appropriate thing to do. And I just want to
21 express Edison's support for that process and
22 however that plays out.

23 The second point is confidentiality.
24 And I wanted to also point to what Mike Jaske said
25 and I appreciate his comments there. Any efforts

1 that we can put in on the front end to assure that
2 the agencies are coordinating amongst
3 confidentiality would be time well spent.

4 The PUC has been through this process
5 several times, and they've taken a reasoned
6 approach. I think they also have an investigation
7 that's upcoming. And I just would want to echo
8 that, you know, whatever agency -- that all
9 agencies have the same common agreement about what
10 is confidential and what isn't.

11 As a practical business matter it's a
12 challenge if you're playing in a poker game and
13 you have to play with your cards face up when
14 everybody else can hold theirs. And that's the
15 major concern as being a large load-serving entity
16 in California.

17 The third issue is equality among load-
18 serving entities. And that is both in data
19 requirements and in policies. I think that's an
20 appropriate thing for the state to consider,
21 amongst all the different agencies, to insure that
22 no one load-serving entity is given any preference
23 or has any edge over any others in terms of the
24 policies ultimately adopted by the state, or just
25 participating in the processes.

1 So those are the three areas where I was
2 looking to make sure you understand our point of
3 view. And if you have any questions I'll be glad
4 to answer them.

5 COMMISSIONER GEESMAN: Thank you very
6 much. Other comments?

7 MR. ABREU: Ken Abreu from Calpine. I'd
8 just like to make a couple of comments here. One
9 of our issues that we'd like to see dug into a bit
10 more, as a generator, not as a load-serving
11 entity, is the issue of confidentiality.

12 As a generator, like a lot of the other
13 generators, we are not part of a central planning
14 system, but we do have to business plan. We have
15 to decide where do we want to allocate our
16 development resources; where do we want to invest
17 in permitting power plants, which is a long, time-
18 consuming process.

19 And out of the last process that wound
20 up coming out of the CPUC in the long-term plan
21 there was a lot of redacted information that
22 really limits the ability of a generator to really
23 understand what the market even looks like in that
24 area.

25 You know, I understand the concern about

1 market power and cards up; this was just
2 explained. But I think a lot more can be open to
3 the public to inform the public and to inform
4 participants in the market what's out there so
5 that people on my side of the business can plan
6 ahead and bring forth the opportunities for the
7 state to get more supply, or to get more options
8 that are going to help solve the problems of the
9 state through a market structure.

10 So, only through information out there
11 in the market in a competitive process that you're
12 going to get that innovation and that competition
13 that's going to bring down costs.

14 The other point I'd like to make,
15 although we're only in the generation business
16 there's been a lot of discussion about
17 transmission here, is we really support that. We
18 really do think that the transmission area does
19 need a focus now and does need an emphasis on
20 getting things actually built that are needed.

21 The problems that Detmers pointed out of
22 the 17 congested areas and the multi hundreds of
23 millions of dollars involved there, frankly leads
24 to a delay in implementing a competitive market
25 that is needed because of the more issues on

1 congestion and more issues and debates on
2 transmission really delay getting to a focus of
3 having a competitive market work. So I think
4 getting the transmission issues resolved in a
5 speedy manner will also help get to a market
6 better in the generation area.

7 COMMISSIONER GEESMAN: Thank you, Ken.

8 One of the things that I did want to note, we want
9 to hold a workshop at some point in the spring on
10 special transmission needs for developing the
11 state's geothermal resources. And that's
12 partially in response to a request that your
13 company had made in the '04 cycle. So I wanted to
14 let you know that we do intend to follow up on
15 that with a separate workshop.

16 I think we have somebody over here.

17 Yes, ma'am.

18 MS. LINDH: Good morning, Commissioners.

19 I'm Karen Lindh and I'm here today on behalf of
20 the California Manufacturers and Technology
21 Association. And I just wanted to echo one theme
22 since the issue of confidentiality has arisen.

23 And we would like to sort of throw one
24 more parochial issue into the discussion on the
25 confidentiality. And that is the definition of

1 market participant.

2 CMTA and its sister organizations, CLECA
3 and SVMG, have been pretty much excluded from the
4 debate on the utilities' long-term planning
5 processes because of the fact that we are, quote,
6 "market participants" because some of our members
7 engage in direct access transactions.

8 So, separate from how much of this data
9 is truly market-sensitive, we would like to see
10 some further discussion of the whole notion of who
11 constitutes a market participant. And if you have
12 a direct access customer, does that, in fact, then
13 taint you so that you are really not able to fully
14 comply with the protective order and what that
15 constitutes.

16 So we also have a lot of thoughts about
17 the other issues that were raised today, but we
18 will participate, as time goes by, and where
19 appropriate make our concerns known.

20 Thank you.

21 COMMISSIONER GEESMAN: Thank you, Karen.
22 Other comments at this point?

23 Okay, Kevin, what's next.

24 MR. BLUE: Can anybody on the phone
25 comment?

1 COMMISSIONER GEESMAN: Yes.

2 MR. KENNEDY: Yes. That was exactly
3 what I was about to ask. Is there anyone on the
4 phone? Go ahead.

5 MR. BLUE: Hi. Can you all hear me?

6 MR. KENNEDY: Yes, we can.

7 MR. BLUE: My name is Greg Blue,
8 B-l-u-e. I'm with Dynegy on behalf of West Coast
9 Power. Good morning, Commissioner Geesman and
10 Commissioner Boyd, and others. Is Paul Clanon
11 still in the room?

12 COMMISSIONER GEESMAN: No, he's not, so
13 feel free to say whatever you want.

14 MR. BLUE: Okay, well, my comments --

15 (Laughter.)

16 MR. BLUE: -- are going to go for him,
17 as well; so hopefully somebody there can relay
18 some of these comments to him.

19 First of all, I would like to -- West
20 Coast Power applauds the efforts of the state
21 agencies in regarding to integration, particularly
22 integrating some of the policies and conclusions
23 that are reached in one agency for another.

24 As you know, Commissioners, West Coast
25 Power was a major participant in the '04 update to

1 the IEPR. And that every appearance, both orally
2 and written, comment we urged this Commission to
3 forward their policy conclusions on to the PUC for
4 their deliberations and their processes.

5 And so it sounds like we're headed in
6 the right direction, but we actually have an
7 opportunity to start that policy integration now.
8 And what I mean is in the long-term procurement
9 proceeding West Coast Power filed a motion for
10 official notification of this 2004 update report.

11 In the proposed decision that came out
12 on Wednesday the ALJ approved that motion, but
13 only for the limited purposes of other parties
14 commenting on those policies.

15 What I would like to see, and I'm hoping
16 that this message can be delivered to Paul Clanon,
17 is that we would like to see the Commissions --
18 the PUC still has an opportunity to take this 2004
19 update and the conclusions and policies out of
20 that, and still incorporate it into this decision.

21 I admit I've not read the complete 205
22 pages of this decision, however I don't see a lot
23 of these policies that came out of this report
24 included in this. And so I guess I would urge
25 again this Commission to talk to your counterparts

1 at the PUC. And I believe we could start some of
2 that integration now. And I think that would be
3 helpful for the State of California.

4 Thank you.

5 COMMISSIONER GEESMAN: Thank you, Greg,
6 that's a good point. And I'm sure that it's one
7 that will be revisited at the December 7th meeting
8 of the Energy Action Plan agencies.

9 MR. BLUE: I'll be there, as well.

10 COMMISSIONER GEESMAN: Good.

11 MR. KENNEDY: Okay, before asking
12 whether anyone else on the phone wants to comment,
13 I figure I might as well mention the call-in
14 number if anyone's listening on the webcast and
15 would like to switch over to call in so you can
16 comment. It's 888-995-9728. The passcode is
17 electricity. And the leader is Kevin Kennedy.

18 Is there anyone else currently on the
19 phone that would like to comment at this stage?

20 Okay. We do have a second half of the
21 workshop that we still need to get to, which will
22 start with a staff presentation on trying to get
23 in a bit more detail where we're going in terms of
24 the data needs that we see. There may be an
25 opportunity based on that presentation and

1 comments on that to actually revisit some of the
2 comments we just heard. And there may be some
3 opportunity for some constructive dialogue at this
4 stage in terms of the types of information we're
5 asking from different types of load-serving
6 entities.

7 But I want to double-check with the
8 Commissioners. My inclination would be to go
9 ahead straight on to the presentations, okay?

10 David, are you all ready to go. David
11 Vidaver will be starting off. Let me get his
12 presentation up on the screen.

13 MR. VIDAVER: Good morning. I'll be
14 presenting the first portion of this which will
15 deal with the electricity supply and planning data
16 that the Commission is requesting under the
17 umbrella of the 2005 IEPR.

18 Mark Hesters will be following me
19 discussing the transmission data, so I trust you
20 will all save your abuse for him.

21 I've developed cordial relationships
22 with the planning staff at a number of the state's
23 LSEs over the years. It's a shame that all that
24 will be thrown out of the window in the next hour
25 or so.

1 This is going to be an overview of our
2 data request. We're going to issue a white paper
3 the week of the 29th, I believe, which all parties
4 will have a chance to comment on ad nauseam. It
5 will be followed by, I believe, formal forms and
6 instructions about two weeks later. Again,
7 stakeholders will have a chance to comment on
8 those. So if there is -- this is somewhat vague,
9 don't worry about it.

10 Quickly, the purpose of the IEPR
11 analysis which in turn drives the data needs that
12 we have are three: to inform the -- should be the
13 CPUC long-term procurement proceeding next year,
14 2006. This means that the analysis that we're
15 doing is being driven by the needs of our sister
16 agency, and therefore much of the data that we're
17 requesting is driven by the proposed decision that
18 came out on Tuesday. We need to look at that
19 decision again to sort of tweak our data requests.

20 I was somewhat relieved with Steve St.
21 Marie's comments. I think we largely capture in
22 our data requests the needs that he articulated.
23 As Mike Jaske said, there are still some problems
24 with cost. And we'll be talking to Steve about
25 the data that the PUC needs related to costs that

1 we may not have fully captured in our request.

2 The Energy Commission is responsible for
3 assessing the state's resource needs on a
4 statewide basis, so we are going to be requesting
5 data from municipal utilities, irrigation
6 districts and energy service providers.

7 We hope to isolate the resource needs of
8 all those LSEs in the future and compare those to
9 existing unencumbered resources that the state has
10 to, in turn, inform, at least on an aggregate
11 level, entities like Calpine, what resources the
12 state could use going forward.

13 Finally, the analysis we are going to do
14 in the IEPR is going to improve staff's ability to
15 evaluate reliability on the supply/demand balance
16 on a statewide basis. And as such, we're going to
17 be asking for generation, both historical and
18 forecast data from selected classes of resources
19 in order to more accurately evaluate their
20 contribution to the state's capacity needs. So
21 those will be the last six I will discuss.

22 With one exception the only -- one small
23 exception, the only entities that we're going to
24 be requesting data from are load-serving entities.
25 We will not be requesting data from merchant

1 generators.

2 Different classes of LSEs are being
3 asked to submit different amounts of data and
4 different types of data. I hope that assuages the
5 ESPs. They may be no more willing to submit data,
6 knowing that they're submitting less of it than
7 other load-serving entities, but one size won't be
8 fitting all in terms of the data that we're
9 requesting.

10 There are several reasons for asking for
11 different amounts of data from different classes
12 of LSEs. One of which, of course, is a more
13 rigorous examination of resource plans that the
14 IOUs undergo at the PUC. An examination to which
15 municipal utilities and ESPs are not necessarily
16 subjected.

17 There are different requirements imposed
18 on different types of LSEs related to preferred
19 resource targets and possibly resource adequacy
20 requirements.

21 IOUs have the resources available to do
22 more sophisticated forms of analysis. Staff feels
23 that requiring large amounts of data from the
24 other LSEs would be requesting data that they
25 would not produce in the normal course of

1 business.

2 And finally, we have different amounts
3 of data available from existing sources.

4 The core component of the data that
5 we're requesting is a ten-year resource plan.
6 It's actually an 11-year resource plan running
7 from 2006 to 2016. And the major data elements of
8 those plans are capacity resource accounting
9 tables and energy balance tables.

10 Those of you who are involved in
11 planning or have been involved in planning over
12 the years know exactly what those are. They're
13 spreadsheet-based accounting tables in which the
14 LSE lists its load obligations in a rather
15 detailed fashion, and its existing and expected
16 supply resources in a rather detailed fashion.

17 The extent of detail that we're going to
18 be requesting, as I implied a moment ago, will
19 differ depending on the class of LSEs.

20 This is a graph which shows the capacity
21 needs of a typical LSE. I'm going to return to it
22 probably several times just for illustrative
23 purposes.

24 At the bottom we see an 11-year
25 timeline. Directly above that are the sets of

1 existing resources that LSE might have. Again,
2 the types of resources will depend on the LSE. We
3 begin at the bottom with utility-retained
4 generation, bilateral contracts, QF contracts, DWR
5 contracts, RPS capacity expected to be necessary
6 to meet RPS energy obligations. We have demand
7 response and uncommitted energy efficiency.

8 Those might be seen to be more
9 appropriately -- the latter two might seem to be
10 more appropriately placed on the load side, but
11 we're putting them down here sort of to highlight
12 the incremental need, or the next short, which is
13 the space between the uncommitted energy
14 efficiency and the reference load, or the one and
15 two load forecasts that the LSE will present.

16 There's another blue line, which --
17 another green line, the bottom line, represents
18 load of core and noncore. And it's just put here
19 to highlight one of the major uncertainties that
20 LSEs face going forward. And that is load
21 obligations.

22 The fundamental task of the analysis
23 that we're going to undertake is to characterize
24 the net short and attempt to highlight what types
25 of resources are going to be needed to meet it in

1 a least-cost fashion. And the impact of major
2 uncertainties on the amount of resources that can
3 be safely procured. And I will get into that in
4 much more detail shortly.

5 The capacity resource and accounting
6 tables and energy balance tables are expected to
7 contain a substantial amount of detail regarding
8 loads and existing resources. There are standard
9 treatments of load committed demand side programs
10 in energy efficiency in this accounting process.
11 The LSEs who have been doing this know what those
12 are. They'll be explained in detail in the forms
13 and instructions.

14 Energy service providers are going to be
15 asked to distinguish between customers they have
16 under contract and the load of customers they have
17 under contract in new and departing customers.
18 The municipal utilities and IOUs can go forward
19 with a great deal of confidence about the loads
20 that they can be expected to serve. Or in the
21 case of core/noncore are going to be asked to
22 provide resource plans under core/noncore
23 assumptions which reduce their load obligations.

24 We acknowledge the ESPs do not have that
25 same certainty going forward. We have asked LSEs

1 to provide load forecasts. We would like them, in
2 these tables, to distinguish between the loads
3 that they are contracted to serve and expectations
4 about changes in load for those customers. And,
5 in turn, to present their forecast regarding loads
6 that they currently do not serve, customers they
7 currently do not serve, and the retirement of
8 customers that they do serve.

9 Standard capacity accounting conventions
10 for all physical and contractual resources are
11 expected. Many of those are detailed in ALJ
12 Cook's paper on resource adequacy issues that was
13 released, I believe, in July.

14 Planners at the LSEs are more or less
15 aware of those conventions using net dependable
16 capacity; accounting for scheduled outages, but
17 not forced outages, et cetera. Those will be in
18 the forms and instructions and explained in much
19 more detail in the white paper in about ten days.

20 We would like the IOUs to assume that
21 all QF capacity will remain in service of IOU
22 loads, more or less as a placeholder. We would
23 also like the IOUs to assume that existing targets
24 for preferred resources are met in the course of
25 their reference plan.

1 I'll briefly discuss later a scenario in
2 which the IOUs may present different estimates of
3 preferred resources on the demand side; and to
4 explain the risks associated with possibly not
5 meeting existing targets, if they feel those risks
6 are significant. I'll return to that.

7 We now get down to nonexisting
8 resources, which are the resources, some of which
9 are expected to be included in the resource plan
10 as resources the utilities expect to develop or
11 contract with in the future.

12 These would include things like
13 Magnolia, Otay Mesa, Palomar; those facilities for
14 which the load-serving entities have firm plans to
15 develop or contract with. These would be included
16 in the existing resources.

17 But we also have the resources that
18 would be expected to meet residual load and
19 reserve obligations at least cost. One thing that
20 should be made clear is that we are not expecting
21 load-serving entities to explain in detail exactly
22 what resources, what technologies they are going
23 to contract with or develop going forward. What
24 we want is a description of the residual load and
25 reserve obligations that would meet these

1 incremental -- that resources would meet at least
2 cost. And I'll get to that in more detail on the
3 next slide.

4 The IOUs and LADWP, SMUD and IID are
5 requested to provide estimates of renewable
6 resources that would be procured to meet the EAP-
7 established target of 20 percent of retail sales
8 by 2010.

9 There are several reasons for asking
10 them to provide this detail, one of which is that
11 it is requested for the IOUs in the proposed
12 decision, or at least the last version of the
13 proposed decision that I read.

14 The large municipal utilities have also,
15 we think, conducted inquiries into what renewable
16 resources are available to meet their load going
17 forward. We would all be well served by estimates
18 of the technologies and locations of these
19 resources in order to do planning going forward.

20 We are not expecting this of the state's
21 energy service providers, even though such a
22 requirement has been imposed on them. It's
23 staff's feeling that these energy service
24 providers are not in a position to provide
25 detailed information about the location of

1 renewable resources with which they might
2 contract, the technologies of those resources, et
3 cetera, once they decided to contract with them.

4 These are really the only resources for
5 which we expect detailed characterization. We ask
6 that the net shorts be described in terms of
7 baseload, load following and peaking energy, load
8 following and peaking capacity, and seasonal
9 versus year-round energy and capacity needs.

10 This will allow staff to make estimates
11 of the quantity and types of resources going
12 forward in terms of the loads that they serve and
13 the position of these resources in merit order.

14 There are numerous uncertainties facing
15 load-serving entities going forward, not the least
16 of which is their load obligations. We are
17 proposing a strawman in the reference case for
18 community choice aggregation. I believe it's
19 going to be 2 percent of IOU load in 2006,
20 increasing by three-quarters of a percent each
21 year until it reaches about 8 percent at the end
22 of the decade.

23 This, again, is something that is open
24 to discussion. We realize that each of the IOUs
25 faces perhaps different risks when it comes to

1 core/noncore. If one size does not fit all in
2 this regard, we'd like to discuss that before the
3 white paper goes out, or when the white paper is
4 discussed at the next workshop.

5 We also realize that core/noncore
6 presents major uncertainty with respect to
7 procurement for the IOUs. We're going to propose
8 a strawman of a 500 kW bundled core/noncore
9 scenario beginning in 2009 with departure rates of
10 20 percent for the first three years and 15
11 percent for the fourth year. Again, we would like
12 the feedback from the IOUs on this choice of
13 core/noncore scenarios for them to analyze.

14 We fully expect that any preferred
15 resource plan which contains a major transmission
16 upgrade result in an analysis that both includes
17 the upgrade and does not include the upgrade.
18 This has been called for in the proposed decision
19 that was put out on Tuesday.

20 We would like an analysis of the
21 sensitivity of costs to natural gas and wholesale
22 electricity price changes. We're going to ask for
23 the IOUs to develop forecasts of 90 percent and 10
24 percent natural gas costs. It's up to the
25 utilities to estimate the impact of that cost on

1 the wholesale electricity prices that they face.

2 But we would expect that the relationship be one
3 to be somewhere between 50 percent, I suppose; an
4 elasticity of .5 offpeak and .9 onpeak. It's up
5 to the utilities to do that analysis.

6 We would like sensitivity of costs to a
7 carbon tax -- or a carbon dioxide tax. The
8 strawman here is \$8 CO2 per ton, I believe. And,
9 again, that is subject to discussion, not only
10 with those entities asked to provide data, but all
11 stakeholders involved in this proceeding.

12 Finally, if the meeting preferred
13 resource targets presents, in the minds of the
14 IOUs, an uncertainty that they need to address, we
15 ask that they do so. And any uncertainty facing
16 any LSE that that LSE would like to address in a
17 scenario format would be welcomed by staff. That
18 can be presented at the next workshop, or it can
19 merely be submitted early next year.

20 Commissioner Peevey acknowledged the
21 importance of deliverability in an ACR that
22 unfortunately came out just before the long-term
23 resource plans were filed in July, preventing the
24 IOUs from doing an assessment of deliverability
25 that met anyone's desires.

1 The ISO is currently undertaking studies
2 in the context of the resource adequacy proceeding
3 to inform regulatory agencies regarding the
4 possible impact of deliverability, both to
5 aggregate load from resources in California; the
6 ability to deliver energy over interties from
7 outside California; and the ability to move energy
8 into load pockets. And, please, Commissioner
9 Geesman, don't ask me to define that.

10 (Laughter.)

11 MR. VIDAVER: It is the latter which is
12 probably of most concern in the long-term resource
13 planning. Unfortunately, staff doesn't have a
14 complete understanding of the data that would be
15 needed and could be provided in the near term to
16 illuminate deliverability problems facing each of
17 the IOUs.

18 We would ask that in advance of the next
19 workshop that Commission Staff, the ISO and the
20 IOUs and the PUC sit down and discuss what data
21 can be provided by the utilities by April of next
22 year to inform the 2006 long-term procurement
23 proceeding.

24 And, finally I mentioned that staff has
25 other data that it's requesting in this

1 proceeding. Bilateral contract information. This
2 is not meant to include QF contracts, although I
3 believe the next slide asks for QF data.

4 Bilateral contract information from
5 energy service providers will enable us to
6 quantify possible shifts in load obligations, and
7 therefore the extent to which the capacity market
8 might be utilized to handle load uncertainty going
9 forward.

10 This information would enable us to
11 ascertain, in many instances, what capacity is
12 committed to serving California load. Capacity
13 both in California and outside the state.

14 Down the road it will enable us to
15 assess the impact of various resource adequacy
16 requirements related to contractual agreements on
17 the extent to which LSEs currently meet a resource
18 adequacy requirement.

19 And in requesting this data from RPS
20 contracts, it will provide insight regarding
21 energy costs associated with renewable resources.
22 The submittal of that data to the CEC would have
23 to wait until the market price referent was done.
24 It's my understanding that we're not allowed to
25 look at any data related to RPS energy costs prior

1 to the market price referent being determined.

2 We would like the IOUs to provide us
3 with historical hourly QF purchases going back two
4 years, calendar years 2003 and 2004, to assess QF
5 contribution to capacity during peak hours.

6 We would like it by contract. Contracts
7 of less than 10 megawatts of capacity could be
8 aggregated by technology. And we would like the
9 IOUs to provide us projections regarding QF
10 generation and costs going forward by contract to
11 assess the potential impact of QF policy on both
12 costs and capacity available.

13 We would like selected LSEs to provide
14 us with historical hourly hydrogeneration data --
15 they all happen to be LSEs -- for 1998 to 2004.
16 We have this data for hydro facilities located in
17 the ISO-controlled area. We are presently
18 constrained in its use. It is only to be used for
19 some assessments mandated by Senate Bill 1305. We
20 anticipate that subsequent discussions with the
21 ISO will allow us to use it for other purposes.

22 By getting hourly hydro generation data
23 from these remaining entities we will be able to
24 more accurately assess hydro capacity at peak and
25 hydro capacity at peak under various hydrology

1 conditions. We are asking this by facility in
2 support of the Environmental Performance Report to
3 assess the capacity value and performance of hydro
4 facilities. We don't need it on a facility-wide
5 basis. But the Environmental Performance Report
6 is going to possibly entail a look at the peak
7 energy contributions of selected hydro facilities.

8 We're also requesting hourly wind
9 generation data. Most of this will come from the
10 IOUs in the submittal of QF data. However, there
11 remains a great deal of uncertainty regarding the
12 contribution that new wind resources can make to
13 the state's capacity needs.

14 Much of the assessment of the capacity
15 value of wind in California that has been done has
16 used data that includes generation by resources
17 that are 15, 20, sometimes 25 years old.

18 Staff would like to isolate those
19 facilities that are using state-of-the-art wind
20 generation technologies in an effort to more
21 accurately assess the contribution that these
22 technologies can make to meeting the state
23 reliability needs during peak hours.

24 So two things need to happen. The staff
25 needs to be informed as to what facilities are

1 using those technologies. We ask for the
2 cooperation of the California Wind Energy
3 Association in gathering a list of those
4 facilities that are using the most current
5 technology.

6 And in the event that facilities are
7 using a combination of old and new technologies,
8 we would like to solicit from those projects
9 hourly generation data related to the new part of
10 their generation. This is the only bit of data
11 that we're asking for that is not coming from an
12 LSE.

13 We would like the reference case
14 material, hydro, QF and bilateral contract
15 information by March 1, 2005. We realize that the
16 detailed analysis that we're requesting from some
17 entities will cause a time crunch for them. We
18 have our own time crunch. Staff has to complete
19 its draft analysis by June or July, depending on
20 which Commissioner you talk to. And we can wait
21 another month or so for the analyses related to
22 uncertainty, analyses related to the impact of
23 core/noncore, higher gas prices, et cetera.

24 And I think we're now going to
25 transmission. Thank you.

1 MR. HESTERS: Hi, my name's Mark
2 Hesters. You've seen this slide, or at least
3 something similar to it at least twice today.
4 Essentially we need the transmission data because
5 we've been required to create a statewide
6 strategic grid plan.

7 We're developing the specifics of what
8 that grid plan will look like, but at a minimum
9 the plan will actually start by building on ISO
10 grid planning results, submittals in this process
11 and this record.

12 What we'll be requiring. The first part
13 we'll be requiring is a description, doesn't have
14 to be a very detailed description, but a
15 description of the transmission planning process
16 used by each LSE. When we say LSE for
17 transmission data, we refer to LSEs that own
18 transmission facilities. If you don't own any
19 transmission facilities the transmission data part
20 is pretty irrelevant.

21 On specific transmission projects we are
22 looking at three-tiered approach based on the size
23 of the projects. The first tier we're looking at
24 is something less than \$20 million. And the data
25 submittal would look a lot like the monthly status

1 reports that the IOUs are filing at the PUC right
2 now.

3 It's pretty straightforward; basically
4 giving a project name; the reason for the project,
5 which is often reliability or congestion. Or
6 another one this time could be just access to
7 renewables. Basically project cost; when it's
8 needed or when it's expected to come online.

9 And one thing that we're asking for in
10 addition to that is how the project is modeled in
11 a load flow model, just so that we can build our
12 own modeling capabilities.

13 The next stage of data is for projects
14 between \$20 million and \$100 million. And that
15 data looks a lot like the filings that are brought
16 before the ISO Board for approval for projects
17 over \$20 million. They basically look like a
18 three-page analysis that includes basically a
19 couple paragraphs on the background for the
20 project, why it's needed, what purpose it serves,
21 what alternatives to the project have been
22 considered, what assumptions were used in the
23 studies to analyze the project, what the project
24 benefits are, what the current status of the
25 project is, and what any uncertainties are that

1 would affect the need for the project.

2 Probably the most frightening part of
3 the data is the large projects over \$100 million
4 where we are requesting what I look at as a sort
5 of full-blown analysis. We want an assessment of
6 project benefits; we want to know what assumptions
7 were built into that analysis.

8 Those assumptions would include load
9 forecasts, fuel price forecasts, what projects
10 were assumed online or offline. On from there.
11 The assessment of the project benefits would
12 include reliability benefits, congestion benefits,
13 any strategic benefits that were incorporated into
14 the study. How the project -- if the project was
15 an increased access to renewables; how it did
16 that. And then also a detailed analysis of
17 alternatives.

18 So basically the first two sets of data
19 we figure are pretty straightforward. They're
20 produced in a lot of places anyway. We want to
21 get them into the IEPR record so that we can build
22 on them here. I imagine the third one's going to
23 be a little more contentious.

24 I think that's it. We're hoping to get
25 the data by March 1, 2004 -- or 2005, sorry. More

1 details of this will be sent out in the white
2 paper that goes out on the week of the 29th.

3 MR. KENNEDY: Commissioners, do you have
4 any questions or comments at this stage?

5 COMMISSIONER GEESMAN: I don't.

6 COMMISSIONER BOYD: Kevin, a comment
7 mainly for our friends from Cal-ISO. I had meant
8 to make this point with Jim speaking earlier. I
9 got swept up in the enthusiasm of the morning.

10 One of the slides we just saw under
11 transmission data said, quote, "the grid plan will
12 build on the 2004 Cal-ISO annual grid planning
13 results" et cetera, et cetera, et cetera.

14 And in two of Judy Grau's slides there
15 is the statement, one under strategic electricity
16 grid plan, "the plan will build upon the Cal-ISO".
17 It's the same statement. And another slide, goals
18 for transmission planning, "build upon the Cal-ISO
19 annual grid planning results".

20 So, as I read these slides in advance of
21 today's hearing, and being cognizant of there
22 being concerns, I felt that this was a very strong
23 statement that overlap, duplication and repetitive
24 work was falling by the wayside. And I just want
25 to reinforce that I see that here, and hopefully

1 that sets the stage for the staff's ability to
2 continue to work with the ISO and the PUC on
3 smoothing out the wrinkles that have been
4 identified in the process.

5 But I just wanted to make that point,
6 thank you.

7 MR. KENNEDY: Thank you. And I think I
8 would add, as well, that some of what I have heard
9 in terms of the staff paper that was put out ahead
10 of this workshop that there was actually some
11 confusion on exactly that point.

12 And do want to reiterate our intention
13 to work closely with the ISO in terms of the work
14 that's going on there, rather than attempting to
15 duplicate work that's going on.

16 COMMISSIONER BOYD: Well, it was for
17 that -- having heard the same, it was for that
18 reason, reading the slides yesterday that I made
19 special note of those. And I appreciate you
20 pointing that out, as well.

21 MR. KENNEDY: Thank you. Does anyone in
22 the audience have any comments or questions?

23 I will repeat the call-in number one
24 more time, and then ask if there is anyone on the
25 phone. The call-in number is 888-995-9728. The

1 passcode is electricity, and the call leader's
2 name is Kevin Kennedy.

3 So if there's anyone listening on the
4 webcast I'll sort of delay for a moment or two to
5 see if anyone calls in. But first, is there
6 anyone already on the phone who would like to make
7 a comment?

8 MR. GALLOWAY: Yes, you have one comment
9 on the phone.

10 MR. KENNEDY: Okay, go ahead.

11 MR. GALLOWAY: Hi, this is John Galloway
12 from the Union of Concerned Scientists.
13 Appreciate the opportunity to participate in the
14 workshop today by phone. Sorry I couldn't be
15 there in person.

16 I actually have a few comments and
17 questions for Mr. Vidaver regarding data
18 collection and analysis.

19 First, we are pleased to see that you'll
20 be incorporating a valuation of carbon in your
21 analysis. And would recommend maybe that you
22 update the uncertainty scenarios discussion in the
23 staff paper to reflect that. It looked, from
24 reading that, like you're looking at load and
25 price uncertainties. But that's certainly

1 appreciated.

2 And also pointing back to the proposed
3 decision that came out on Tuesday at the PUC that
4 adopts a range of \$8 to \$25 a ton for carbon risk
5 analysis and procurement, I noticed that you said
6 that that was sort of an initial proposal to look
7 at \$8 a ton. Would actually recommend looking at
8 a range, and I'm sure the parties will get into
9 more of a discussion about that as this process
10 continues. So we, again, appreciate that.

11 My second, I guess, question is who is
12 providing the gas forecast for this process? Is
13 that all information that will be coming from the
14 utilities as part of the data that's being
15 collected?

16 Because we actually found during the
17 procurement plan review process at the PUC, that
18 just including a single gas forecast isn't
19 adequate. So I'm wondering will the CEC be
20 providing gas forecasting?

21 My next question has to do with the
22 estimates of renewable resources. You had
23 identified, in collecting data from the utilities,
24 it wasn't clear if that was going to be in the
25 projections, the specific resource types, or if

1 that would be sort of a generic categorization
2 such as baseload, intermittent. In other words,
3 are you going to get into specific resource types?

4 And then the final point I wanted to
5 make about data collection following the Energy
6 Action Plan loading order. I appreciate what I've
7 heard here this morning about, particularly from
8 Paul Clanon and from the Commissioners and others,
9 the need to adhere to the EAP's loading order as
10 part of this process.

11 My question then becomes how do you
12 apply that same process to the municipal utilities
13 and how do you get data that will inform whether
14 the municipal utilities are following that
15 process, as well. It's just, you know, I'm aware
16 that other organizations that I've interacted with
17 have had trouble either getting data or getting
18 consistent data on programs such as energy
19 efficiency from the municipal utilities.

20 And just a comment that the
21 recommendation in the staff paper to review
22 tracking and evaluation systems would be useful.

23 So with that I would like to, you know,
24 like to open that up. If you could answer some of
25 those questions that would be appreciated.

1 MR. VIDAVER: Thanks, John. Can you
2 repeat those questions?

3 (Laughter.)

4 MR. VIDAVER: Okay, this --

5 MR. GALLOWAY: My first question had to
6 do with --

7 MR. VIDAVER: No, no, I've got them,
8 don't repeat those questions.

9 MR. GALLOWAY: Yeah, thank you.

10 MR. VIDAVER: The CEC is going to do the
11 gas price forecasts. We're also requesting that
12 the IOUs provide rather detailed gas price
13 forecasts, including upper and lower bounds,
14 percentile bounds. With an explanation as to the
15 methodology that they've used. I imagine that
16 they will use forward prices. In the absence of a
17 methodology using forward prices, we would
18 probably want to look very carefully at the
19 methodology that they used.

20 I believe that the municipal utilities
21 will be implicitly providing prices when they
22 discuss the impact of changes in the natural gas
23 price and concomitant changes in the wholesale
24 electricity price on the costs of meeting their
25 load obligations.

1 So I think what we're going to get from
2 them is an assumed price, which I would expect
3 would reflect their best guess of that price. I
4 imagine we could ask them how they arrived at that
5 price. The answers might be somewhat amusing.
6 That's a joke, sorry, if anyone from CMUA is
7 sitting here.

8 Actually they do a pretty good job,
9 probably a better job of forecasting prices than
10 most anybody else.

11 And I imagine that should the CEC price
12 forecast differ dramatically from that submitted
13 by the utilities; or the utilities' forecasts,
14 themselves be dramatically different, that there
15 will be some kind of refresh, some kind of
16 direction from the Commission to handle those
17 discrepancies.

18 Regarding renewable resource types,
19 you'll be happy to hear that we're asking the IOUs
20 and LADWP and SMUD to provide projections of
21 renewable resources that they will or can procure
22 to meet 20 percent retail sales target by 2010.
23 Those resources we're asking to be described by
24 technology, and by location, ISO zone or control
25 area. So I hope that answers your second

1 question.

2 Regarding the loading order, as you no
3 doubt recall, I said that the loading order for
4 the IOUs we would assume, ask them to assume that
5 those targets be met. If they felt that the
6 possibility of their not being met was imposed in
7 a substantial risk, they were welcome to discuss
8 that in their submittals.

9 We have not asked municipal utilities to
10 do more than embed energy efficiency and committed
11 demand side management programs into their load
12 forecast without asking them to break that out. I
13 will be happy to discuss with CMUA and the
14 representatives of the individual utilities as to
15 whether or not that's possible for them to do.

16 And Dr. Jaske is approaching me very
17 quickly, so I think he wants to elaborate upon my
18 answer. Hang on.

19 DR. JASKE: Committed, energy
20 efficiency, demand response and distributed
21 generation that is included in the load forecast
22 is also to be documented in actually considerable
23 detail. That's part of the demand forms that were
24 adopted by the Commission earlier this month.

25 MR. VIDAVER: Anything else, John?

1 MR. GALLOWAY: No, that's it. Thanks
2 for the excellent presentations today.

3 MR. VIDAVER: Thank you.

4 MR. KENNEDY: One thing that I would
5 add, as well, is that we do have a workshop
6 planned -- I don't believe the notice is out
7 yet -- for the natural gas modeling portion of the
8 Energy Report proceeding.

9 That's scheduled for December 16th, and
10 will be here in Hearing Room A in Sacramento at
11 the Energy Commission Offices.

12 I should also point out that the natural
13 gas staff here is also working on a westwide
14 forecasting effort with the Western Interstate
15 Energy Board. And one of the things that we're
16 working on internally is making sure that the work
17 that's being done for that westwide study and the
18 work that's being done for the Energy Report
19 proceeding are going hand-in-hand and complementing
20 each other as we move forward.

21 But we'll have much more detailed
22 discussion of the natural gas forecasting in
23 December.

24 COMMISSIONER GEESMAN: Kevin, we've got
25 a December 21st workshop planned on forms and

1 instructions?

2 MR. KENNEDY: Yes. As a followup to
3 this workshop, and the plan is again to have it
4 here at the Energy Commission, Hearing Room A,
5 starting at 9:00.

6 COMMISSIONER GEESMAN: I think that
7 would be a reasonable time to expect to get a
8 report back from our staff and the PUC Staff and
9 the ISO Staff on their efforts to have ironed out
10 these wrinkles that appear to exist between them.

11 I know that there was some discussion of
12 taking 30 to 45 days to do that. But by my count
13 that's 33 days, and I don't think the 12 days
14 between December 21st and January 3rd are dates
15 that they'd want to really spend on this subject,
16 so.

17 MR. KENNEDY: That's probably true.

18 COMMISSIONER GEESMAN: Why don't we get
19 a report back at that workshop.

20 MR. KENNEDY: We will include that most
21 certainly as part of the agenda for that workshop.

22 Are there any other comments and
23 commenters on the phone who would like to ask
24 questions or make comments at this point?

25 Is there anyone else in the room who has

1 any final comments from the audience?

2 Commissioners.

3 COMMISSIONER GEESMAN: I thank everybody
4 for your participation. We'll be adjourned.

5 MR. KENNEDY: Thank you.

6 (Whereupon, at 12:00 noon, the Committee
7 Workshop was adjourned.)

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